1	BEFORE THE ARIZONA POWER AND TRANSMISSION LINE SITING C	
2		
3	In the matter of the Joint Application of Nogales Transmission, L.L.C. and UNS Electric, Inc. ("UNSE"), in) DOCKET NO.) L-00000F-17-) 0246-00176
4	conformance with the requirements of Arizona Revised Statutes §40.360, et)) L-00000CCC-17-
5	seq., for Certificates of Environmental Compatibility authorizing construction	•
6	of the Nogales Interconnection Project and the UNSE Nogales Tap to Kantor	,)) Case No. 176
7	Upgrade Project, including an approximately 27.5-mile upgrade of))
8	UNSE's existing 138-kV transmission line from a point near the existing	,))
9	Western Area Power Administration ("WAPA") Nogales Tap in Pima County))
10	and the existing UNSE Kantor Substation in Santa Cruz County, a new))
11	approximately three-mile 138-kV double circuit transmission line in Santa Cruz))
12	County from a point near the existing UNSE Valencia Substation to the))
13	proposed Gateway Substation and associated facilities, and a new))
14	approximately two-mile 230-kV transmission line and associated))
15	facilities in Santa Cruz County to interconnect the proposed Gateway))
16	Substation to the Mexican National)
17	Electric System.) VOLUME I) PAGES 1 - 168
18	At: Nogales, Arizona	,
19	Date: September 5, 2017	
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1	BE IT REMEMBERED that the above-entitled and		
2	numbered matter came on regularly to be heard before the		
3	Arizona Power Plant and Transmission Line Siting		
4	Committee, at the Quality Hotel Americana Nogales, 639		
5	North Grand Avenue, Nogales, Arizona, commencing at		
6	1:12 p.m. on the 5th of September, 2017.		
7 8	BEFORE: THOMAS K. CHENAL, Chairman		
9	LAURIE WOODALL, Arizona Corporation Commission LEONARD DRAGO, Department of Environmental		
10	Quality JOHN RIGGINS, Arizona Department of Water		
11	Resources JIM PALMER, Agriculture, Appointed Member MARY HAMMAN Giting (Towns Appointed Member)		
12	MARY HAMWAY, Cities/Towns, Appointed Member JACK HAENICHEN, Public Member PATRICIA NOLAND, Public Member		
13	RUSSELL JONES, Public Member		
14	APPEARANCES:		
15	For the Applicant Nogales Transmission, L.L.C.:		
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11	OFFICE OF THE ATTORNEY GENERAL
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14	,
15	For the Arizona Corporation Commission Staff:
16	Mr. Charles H. Hains and Ms. Naomi Davis Staff Attorneys
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18	
19	
20	
21	
22	
23	
24	
25	

- 1 CHMN. CHENAL: All right. Good afternoon,
- 2 everybody. This is the time set for the hearing on the
- 3 application on what has been referred to as the Nogales
- 4 Transmission project, Case No. 176.
- 5 May I have a roll call of the members in
- 6 attendance, please, starting with John.
- 7 MEMBER RIGGINS: John Riggins, Arizona
- 8 Department of Water Resources.
- 9 MEMBER JONES: Russ Jones, member at large.
- 10 MEMBER WOODALL: Laurie Woodall, designee of the
- 11 Chairman of the Arizona Corporation Commission.
- 12 MEMBER HAMWAY: Mary Hamway, representing cities
- 13 and towns.
- 14 MEMBER NOLAND: Patricia Noland, representing
- 15 the public.
- 16 MEMBER HAENICHEN: Jack Haenichen, representing
- 17 the public.
- 18 MEMBER PALMER: Jim Palmer, representing
- 19 agricultural interests.
- 20 CHMN. CHENAL: All right. And Tom Chenal. I'm
- 21 with the Attorney General's Office and Chair of this
- 22 Committee.
- 23 Will the applicant please introduce -- counsel
- 24 introduce himself and your team, and then we will go
- 25 around and introduce the intervenors as well.

- 1 So, Mr. Guy, start with you please.
- MR. GUY: Absolutely. Good afternoon, Chairman
- 3 and Committee members. My name is James Guy with the
- 4 law firm of Eversheds Sutherland. Assisting me today on
- 5 behalf of the applicants is my associate, Erin
- 6 Morrissey, to my right, assistant Chelsea Livingston who
- 7 understands how the iPads work and all those, can help
- 8 you with that if we run into problems.
- 9 Also assisting us is Matt Derstine with the law
- 10 firm of Snell & Wilmer, and Marc Jerden and Megan
- 11 DeCorse with UNS Electric.
- 12 CHMN. CHENAL: All right. Thank you very much.
- Mr. Jacobs, why don't you go next. Would you
- 14 introduce yourself, please, and who do you represent.
- 15 MR. JACOBS: Good afternoon, Mr. Chairman,
- 16 Committee members. I am David Jacobs. I am an
- 17 Assistant Attorney General with the Arizona Attorney
- 18 General's Office. I am here representing the Arizona
- 19 Land Department.
- 20 CHMN. CHENAL: Okay. And Mr. Hains, please.
- MR. HAINS: Yes, thank you. Good afternoon,
- 22 Chairman, members of the Committee. Charles Hains, and
- 23 with me is Naomi Davis, on behalf of Staff of the
- 24 Utilities Division of the Arizona Corporation
- 25 Commission.

- 1 CHMN. CHENAL: All right. It appears that the
- 2 audio is very good today; compliments to the audio crew.
- 3 The AC is working well. We have got robust wi-fi, I am
- 4 told, which is very good.
- 5 Going through my little checklist. We have
- 6 exhibits. The applicant's exhibits have been provided
- 7 to us both in paper and the nifty iPads, a nice little
- 8 way to provide us the documents, and something we should
- 9 consider for future hearings.
- 10 We also have the exhibits from the Corporation
- 11 Commission Staff. I believe at least the presentations
- 12 were provided among -- to the parties and to the
- 13 applicants and the other Committee members.
- 14 And I don't remember, Mr. Jacobs, if you -- you
- 15 did submit some proposed testimony, I believe --
- MR. JACOBS: Yes, we did.
- 17 CHMN. CHENAL: -- last Thursday.
- 18 MR. JACOBS: Correct.
- 19 CHMN. CHENAL: Which we had discussed previously
- 20 at our prehearing conference. So I just want to make
- 21 sure that the parties are in agreement that the exhibits
- 22 and testimony have been served on the other parties,
- 23 according to the procedural order, is that correct?
- MR. GUY: That is correct.
- 25 CHMN. CHENAL: Okay.

- 1 MEMBER WOODALL: I don't have the Land
- 2 Department's exhibits, so at the appropriate time can I
- 3 have their exhibits or their testimony?
- 4 MR. JACOBS: Certainly. I will bring a copy.
- 5 MEMBER WOODALL: Thank you.
- 6 CHMN. CHENAL: I want to just remind the people
- 7 in the audience -- and thank you for coming -- we can't
- 8 entertain conversations as members of this Committee
- 9 about the substance of this hearing once the hearing is
- 10 started. So your comments would have to be, you know,
- 11 about something other than the merits of this hearing.
- I mean, we don't want to appear unfriendly; if
- 13 you want to talk about the weather, that's fine. But if
- 14 you are talking about the application itself or the
- 15 testimony or things like that, or giving your opinion or
- 16 wanting to get one of us to comment on something, we
- 17 can't do it. So don't take that as being unfriendly on
- 18 our part. We just can't do it.
- 19 But we will take your comments gladly at public
- 20 comment at any time you are able to provide it to us.
- 21 We will have a public comment hearing this evening
- 22 starting at 6:00. And I will make sure that if anyone
- 23 is here that, you know, we will take your public
- 24 comment, you know, whenever it is convenient for you.
- 25 Today after the public -- after the opening

- 1 statements, I understand there is a person here who
- 2 would like to provide public comment and we are happy to
- 3 do that.
- 4 All right. So we are here today and tomorrow
- 5 for the hearing. We will talk about tours later, but
- 6 assuming there is a tour, the tour will be tomorrow
- 7 morning starting at 9:00 a.m. approximately for a couple
- 8 hours to see the Nogales facilities, resume the hearing,
- 9 then finish, well, tomorrow then after, at around 5:00,
- 10 most of us, if not before then, will proceed to the
- 11 Tucson venue.
- 12 And then Thursday morning, we will have a tour
- 13 of the transmission line. That's projected to take a
- 14 little more time, you know, some or all of the morning.
- 15 Then we will have the hearing in the afternoon, continue
- 16 the hearing in the afternoon at the Tucson venue, and
- 17 that evening we will have public comment as well. And
- 18 then Friday, we will finish up and do our deliberations
- 19 and discuss the CEC.
- 20 Two parties have intervened as a matter of
- 21 right, the Arizona State Land Department and the Arizona
- 22 Corporation Commission Staff. And they have the right
- 23 to intervene under the statute, and I authorized them to
- 24 intervene at the prehearing conference. There is one
- 25 motion to intervene not as a matter of right that was

- 1 filed by Mr. Magruder. I would like to take that up
- 2 right now.
- It is not really going to be an issue, for the
- 4 reasons I will explain, but he has filed a motion. I
- 5 think we should just deal with it on the record.
- 6 Marshall Magruder filed a motion to intervene to
- 7 become a party. Unfortunately he is out of state at
- 8 personal matters he has to attend to in Annapolis. He
- 9 is a graduate of the Naval Academy and has matters to
- 10 deal with there and some other matters in Washington.
- 11 So he filed a very comprehensive motion to
- 12 intervene with comments. And when we had our prehearing
- 13 conference, I advised Mr. Magruder that we would not
- 14 continue the hearing because of his inability to attend
- 15 as he had requested, that we would hold the hearing, and
- 16 if we completed it as we expect by this week, then the
- 17 hearing would be completed, but that we would allow him
- 18 to move to intervene. We would allow him to appear by
- 19 telephone if he was allowed to intervene by the
- 20 Committee and ask questions of witnesses, and we talked
- 21 about a proposed time schedule for that. Thursday
- 22 afternoon he thought was something he might be able to
- 23 appear.
- 24 The other option is that we treat his notice or
- 25 his motion as basically a public statement in writing.

- 1 And it appears now from an e-mail that Mr. Guy advised
- 2 me at the beginning right before the hearing started
- 3 that Mr. Magruder will not be able to appear by
- 4 telephone or in any capacity in this proceeding.
- 5 So I guess we can talk about whether we want to
- 6 allow him to intervene, but if we don't, then I would
- 7 propose that we treat his comments as a statement in
- 8 writing. And we can ask questions of the applicant or
- 9 the other parties based upon what Mr. Magruder
- 10 submitted.
- Member Noland.
- 12 MEMBER NOLAND: Thank you, Mr. Chairman. I move
- 13 that we do not allow Mr. Magruder to intervene, but we
- 14 do allow his statements to be entered into the record.
- 15 CHMN. CHENAL: Very good. Do we have a second?
- 16 MEMBER WOODALL: Second.
- 17 CHMN. CHENAL: We have a motion and a second.
- 18 All in favor say aye.
- 19 (A chorus of ayes.)
- 20 CHMN. CHENAL: Okay, very good. And that's what
- 21 I expected would occur. So heads up, Mr. -- excuse me.
- Member Woodall.
- 23 MEMBER WOODALL: So this is kind of directed at
- 24 the parties. Does anyone, would anyone find it
- 25 impossible to respond to the questions, not the

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- 1 statements, but the questions that Mr. Magruder has
- 2 raised in his filing?
- 3 MR. GUY: Ms. Woodall, James Guy. No, that's
- 4 not a problem at all. Mr. Beck, Ed Beck, is one of our
- 5 witnesses, and he is probably the one that is best
- 6 equipped and has the most knowledge to respond to those
- 7 questions. And so we will try to cover some of those
- 8 questions as part of his prepared direct. But if we do
- 9 not cover something that you would like to know more
- 10 about, I would encourage you to ask him those questions.
- 11 MEMBER WOODALL: If during your examination of
- 12 Mr. Beck you are specifically responding to a particular
- 13 question, if you could provide that citation reference
- 14 to me, that will help me look through to see if there is
- 15 any follow-up questions. Is that possible?
- MR. GUY: We can do that, yes.
- 17 MEMBER WOODALL: Okay.
- 18 CHMN. CHENAL: Thank you.
- 19 And Member Woodall, you took the words right out
- 20 of my mouth. I was going to give Mr. Guy a heads-up
- 21 that you can expect a lot of, if not most of, these
- 22 questions will be asked by the Committee. Because I
- 23 think they are good questions, and I think it will make
- 24 for a more complete record.
- 25 MEMBER WOODALL: I wanted to ask if Staff or the

- 1 Land Department had any comment, because some of these
- 2 questions might be pertinent to them as well, so...
- 3 MR. JACOBS: I don't believe the Land Department
- 4 will, but I will make sure when our witnesses are on.
- 5 MEMBER WOODALL: Okay. Mr. Hains.
- 6 MR. HAINS: Chairman, Member Woodall, to the
- 7 extent that our witness has seen the questions and has
- 8 the knowledge, bearing in mind that the underlying
- 9 information is coming from the applicant, our witness
- 10 will be amenable to and prepared to respond to those
- 11 questions if they are posed to her.
- 12 MEMBER WOODALL: Thank you, Mr. Hains.
- 13 CHMN. CHENAL: All right. Are there any issues
- 14 regarding the procedural order in terms of compliance,
- 15 or any difficulties that were encountered in connection
- 16 with the order?
- 17 (No response.)
- 18 CHMN. CHENAL: Okay, I don't see that there are
- 19 any.
- 20 At our prefiling conference I believe it was
- 21 Customs and Border Patrol appeared telephonically. They
- 22 are not here at the proceeding. They did not file
- 23 anything to intervene. I do not have any comments in
- 24 writing or statements in writing. I just will -- the
- 25 concerns that were raised by the Customs and Border

- 1 Patrol, I think it had more to do with interference,
- 2 potential radio interference, communication
- 3 interference. Will that issue be addressed in the
- 4 course of the testimony by the applicant?
- 5 MR. GUY: Yes, we will make sure we do that.
- 6 CHMN. CHENAL: Okay. All right. Are there any
- 7 other matters that we should discuss before we go to
- 8 opening statements? Any members have any questions, or
- 9 any parties?
- 10 (No response.)
- 11 CHMN. CHENAL: Doesn't seem like there are. So
- 12 Mr. Guy, if you are prepared, why don't we start with
- 13 you for the opening statement, and then we will proceed
- 14 to the other parties and then we will proceed with the
- 15 case.
- 16 MR. GUY: Thank you, Chairman and Committee
- 17 members. You have your three-ring binders. You have
- 18 your iPads. Some of you may have USB drives. And this
- 19 presentation is not on any of those. We do have paper
- 20 copies that Ms. Morrissey can distribute. But just so
- 21 if you are searching through looking for this one, this
- 22 presentation is not in there.
- Overall this is really two projects, as you can
- 24 see on the title page there on the right. However, it
- 25 is really an exciting project overall that gives us the

- 1 opportunity to improve the reliability of the
- 2 transmission grid in southern Arizona, and also offers
- 3 the opportunity for economic benefits to ratepayers of
- 4 Arizona that take service in the Nogales area and
- 5 southern Arizona.
- 6 So looking at the slide on the left, like I
- 7 said, these are really two interrelated projects. They
- 8 provide an asynchronous connection between Arizona and
- 9 Mexico's electric grid. We refer to them as the Nogales
- 10 interconnection project and the Nogales Tap to Kantor
- 11 upgrade project.
- 12 All the term asynchronous means is that the two
- 13 grids, the grid in the United States and the grid in
- 14 Mexico, are operating at slightly different phases. And
- 15 from a practical matter what that means is you just
- 16 can't connect the wires from Arizona to the wires in
- 17 Mexico. They are both alternating current, AC, which is
- 18 the same electricity we get in our homes, but because it
- 19 is on different phases, they are not synchronized. And
- 20 you can't connect them without some way to synchronize
- 21 those currents. And the way that is done is with a
- 22 direct current or high voltage DC tie converter
- 23 equipment.
- You probably have heard of DC ties before, DC
- 25 converters. It essentially converts the alternating

- 1 current to direct current, and that then allows you to
- 2 connect the -- allows the electrons, if you will, to go
- 3 from one grid to the other.
- 4 Now, when we refer to the DC tie converter
- 5 equipment, this is aboveground. It is housed within a
- 6 substation, and it is essentially back to back. It is
- 7 not over a long distance with the line. It is, on one
- 8 side you got electrons flowing a certain way, on the
- 9 other side you have electrons flowing a certain way, and
- 10 then there at the DC tie it gets converted back to back.
- 11 And it is bidirectional, it goes both ways.
- 12 The project, as I mentioned, will improve
- 13 reliability and facilitate an economical supply of
- 14 electric power to southern Arizona. Our witnesses will
- 15 cover this, but essentially the Nogales area is
- 16 currently served by one 55-mile transmission line. And
- 17 this connection, because it will also tie into Mexico,
- 18 gives us alternative sources of energy, different
- 19 markets, another way to bring in ancillary services.
- 20 The flow can go both ways, from Mexico to Arizona or
- 21 from Arizona to Mexico. It provides voltage support and
- 22 emergency assistance as well. It overall improves the
- 23 reliability.
- It is a joint application. We have two
- 25 applicants. One is Nogales Transmission, the other is

- 1 UNS Electric.
- 2 So just to give you an overview of the project
- 3 generally, starting at the bottom on the left-hand slide
- 4 you see the Nogales interconnection project. That's
- 5 pointing roughly to where we are sitting now. The
- 6 Nogales interconnection project itself is comprised of a
- 7 Gateway substation, and then it will -- which is located
- 8 about two miles from the border. There will be a 230kV
- 9 transmission line from the Gateway station down to the
- 10 border, and then there will be a three-mile
- 11 double-circuit 138kV transmission line that goes up
- 12 towards the Valencia substation. And that's that
- 13 roughly five miles, two miles between Gateway to the
- 14 border, and three miles between Gateway to the Valencia
- 15 substation.
- Then you skip a gap, you go up the line about 20
- 17 miles, and you will see the sign that says Nogales Tap
- 18 to Kantor upgrade project. That is a 27 and a half mile
- 19 existing 138kV transmission line. In order to support
- 20 the interconnection and the DC tie converter equipment,
- 21 UNSE needs to upgrade that line by essentially replacing
- 22 the conductors that are there now and putting larger
- 23 conductor on the line. So together, you know, that's
- 24 what -- we refer to it as one project. Sometimes in the
- 25 application we refer to two projects, but they are very

- 1 much interrelated.
- 2 The upgrade project, it was on the planning
- 3 books for UNSE, but obviously got accelerated because,
- 4 based on the system impact studies and the facility
- 5 study, they needed to do that upgrade now in order to
- 6 support the interconnection.
- 7 There are two different types. There is the
- 8 merchant transmission project. And for those of you who
- 9 are not familiar, that maybe were not on the Committee
- 10 during the Southline transmission case, a merchant
- 11 transmission project is a project that is being
- 12 developed by a nonincumbent utility. So for whatever
- 13 reason, that particular project was either not
- 14 identified by an incumbent utility or just hasn't been
- 15 developed.
- 16 So Nogales Transmission is actually not a
- 17 utility in Arizona. They are a project developer
- 18 developing this project. They also have no captive
- 19 customers from which to recover their cost. So if the
- 20 project does not go forward, Nogales Transmission eats
- 21 those costs, doesn't pass anything on to the ratepayers.
- The UNSE upgrade, or the upgrades that are
- 23 required because of the interconnection, those are costs
- 24 that ultimately get spread out on the system. And those
- 25 are upgrades that have to take place in order to perform

- 1 the interconnection. So part of the project is
- 2 merchant, part of the project is more traditional.
- There is also the requirement, because we are
- 4 building a transmission line and operating a
- 5 transmission line across the international border, there
- 6 is the obligation to get a Presidential Permit from the
- 7 Department of Energy. And that's pending now.
- 8 The Department of Energy essentially looks at
- 9 two criteria. Number one, it looks at the impact of the
- 10 project on the reliability of the U.S. grid. So as part
- 11 of that permit process they are studying the reliability
- 12 and addressing those issues.
- 13 The second criteria the DOE uses is it has to
- 14 get -- it is subject to the National Environmental
- 15 Policy Act. So that's the NEPA environmental process
- 16 that most of you are probably familiar with. And so in
- 17 order -- when we applied for that application for a
- 18 Presidential Permit, we submitted an application along
- 19 with an environmental assessment that was prepared by a
- 20 consulting firm. And it included some studies. And in
- 21 the process DOE retains a third-party consultant, a
- 22 different consultant than the applicant used, and
- 23 prepares their own EA. And we have those documents. We
- 24 have filed both those documents as part of the
- 25 application, both the EA that the applicant submitted

- 1 and the EA that the Department of Energy is preparing.
- 2 So yeah, just quickly on this map, I won't spend
- 3 a lot of time on this because it is a little hard to
- 4 see, but the map on the right is a slightly zoomed in
- 5 version of the Nogales interconnection project. It
- 6 shows four alternative routes. You have these in your
- 7 binders, and when the witnesses cover them we can -- I
- 8 can point to you exactly where they are so you can see a
- 9 little better.
- 10 But essentially on the left-hand side, right
- 11 above the Hunt logo you can see a red line that's
- 12 crossing the international border. That red line goes
- 13 north, and then there is other lines. There is a purple
- 14 line, a blue line, several different routes. And then
- 15 up kind of on your upper left-hand side, that is the
- 16 Gateway substation.
- 17 So from the border to the Gateway substation,
- 18 that's the 230kV line. That is synchronized with the
- 19 Mexican grid. And then from the Gateway station on the
- 20 other side of the DC converter, it travels from west to
- 21 east to get to the Valencia substation, and that's --
- 22 and two or three routes, different segments that we
- 23 could use to get to the Valencia substation.
- Okay. So then the project to the north, the
- 25 Nogales Tap to Kantor upgrade project, as I mentioned,

- 1 that's a 27.5-mile line segment. We refer -- I referred
- 2 to the gap earlier, sort of the gap between the
- 3 interconnection project and the upgrade project, I
- 4 believe it was back in the '80s -- Mr. Beck, others can
- 5 correct me -- that gap, if you will, has already been
- 6 upgraded. So that's why there is a gap, because that
- 7 portion, that 20-mile segment has already been upgraded
- 8 and can handle this additional power that's going to
- 9 flow across the system. But this northern part was not
- 10 upgraded at the same time that the other part was and so
- 11 that's why this has to be upgraded.
- 12 UNSE has performed a number of environmental
- 13 studies to support the application in this case. This
- 14 27.5 mile segment is not subject to NEPA, was not
- 15 subject -- was not part of the Department of Energy
- 16 Presidential Permit application because it is upstream
- 17 and not connected with the, or directly connected I
- 18 should say, with the transmission of electricity across
- 19 the border. But nonetheless, UNSE has performed a
- 20 number of studies and retained by both external --
- 21 retained external consultants as well as internal
- 22 analyses.
- 23 So that's kind of an overview of the projects
- 24 from the lawyers' perspective, if you will. And then we
- 25 have six witnesses lined up that can go into the details

- 1 and answer your questions. We expect to call those
- 2 witnesses in two panels.
- 3 The Panel 1 witnesses on your left: Matt
- 4 Virant, with Hunt, is involved with the Nogales
- 5 Transmission part of the project. Today he is going to
- 6 testify, just a general overview of the application as
- 7 well as the project itself, and he is going to focus on
- 8 the Nogales interconnection project, the five miles that
- 9 are down south.
- 10 Gabriela Canalas is also with Hunt Power. She
- 11 will testify about the route selection process, how we
- 12 came up with the four routes, why we selected
- 13 Alternative 3 as our preferred route. She will discuss
- 14 the public outreach. And then she also was involved in
- 15 the preparation of the tour schedule and protocol that
- 16 the Chairman mentioned. And she will go through the
- 17 virtual tour that we have prepared from the desktop that
- 18 we can do in the room for the Nogales interconnection
- 19 project.
- The third witness on our panel this afternoon
- 21 will be Ed Beck. He is director of transmission
- 22 development with UNSE. He has been involved for many,
- 23 many years in the development and construction of
- 24 transmission projects. He has testified on numerous
- 25 Line Siting Committee cases, and is very familiar with

- 1 this process and developing transmission. He will gave
- 2 an overview of the Nogales Tap to Kantor upgrade
- 3 project. He will also go over the proposed tour
- 4 schedule and the virtual tour for the upgrade portion.
- 5 He will also cover the technical components of both
- 6 projects. Sometimes you will see us refer to the CEC
- 7 facilities. That term refers to both the northern
- 8 facilities and the southern facilities. And then he
- 9 will also mention the right-of-way acquisition process,
- 10 and the applicant's expertise and experience in being
- 11 able to develop and construct these projects.
- We expect to -- probably will not get through
- 13 Mr. Beck today. We will probably get to him, but then I
- 14 will suspect we will finish with Mr. Beck tomorrow
- 15 afternoon after the tour.
- 16 Then we will call our second panel, which is all
- 17 environmental experts.
- 18 Renee Darling is in-house with UNS Energy,
- 19 senior environmental and land use planner. She spent
- 20 many years as an external consultant, is now in-house.
- 21 She will go over the design philosophy generally we
- 22 looked at when we were routing the facilities. She will
- 23 talk about the factors in the Arizona Corporation
- 24 Commission statutes and rules that is sort of the
- 25 standard by which the Committee evaluates projects like

- 1 this. And then she will also specifically get into the
- 2 details of the environmental studies and analyses for
- 3 the upgrade project.
- 4 Michelle Bissonnette is with HDR, environmental
- 5 consulting firm. She will discuss the environmental
- 6 studies and analyses for the interconnection project.
- 7 And then last, David Cerasale is an external
- 8 consultant with Westland Resources. He is a biologist
- 9 and he will support both Ms. Bissonnette's testimony and
- 10 Ms. Darling's testimony with respect to the wildlife and
- 11 biology and those sorts of topics.
- 12 And again, you heard this mentioned a couple
- 13 times, the Chairman mentioned, we do have -- we proposed
- 14 a tour schedule. It is available if it is something the
- 15 Committee finds helpful. Tomorrow morning we have the
- 16 scheduled tour, the interconnection project. We have
- 17 got two hours. We have five stops that we can make on
- 18 the tour with a couple of optional stops. And then
- 19 Thursday morning, outside of Tucson, we have the tour
- 20 scheduled for the upgrade project. That should take
- 21 about three hours and have four stops. We have
- 22 chartered vans for the Committee members, and we should
- 23 have room for everyone that would like to attend.
- In addition to the physical site tours, I think
- 25 we mentioned we created Google Earth flyover tours for

- 1 both projects, and Ms. Canales and Mr. Beck will handle
- 2 those overviews.
- 3 Just briefly go through some of the criteria
- 4 that you will be evaluating as part of this case.
- 5 The need and purpose, as I mentioned, it is an
- 6 asynchronous connection with Mexico. Some of the
- 7 benefits that we are going to see from this project:
- 8 We believe it is going to enable cross-border
- 9 commercial energy transactions, and could result in cost
- 10 savings for UNSE customers and Mexican load-serving
- 11 entities.
- 12 You get to those cost savings a couple ways our
- 13 witnesses can testify to. But the cost savings
- 14 especially are, if a local utility is able to get some
- 15 lower cost power, that lower cost power and the savings
- 16 would pass on to ratepayers. There is also the idea
- 17 that you have a spread-out use of the transmission
- 18 system along more users, so you have more users using
- 19 the same system, and it results in a lower unit cost,
- 20 which also gets passed on to the users of those systems.
- 21 Mention a little bit about it improves
- 22 transmission reliability and why that's going to happen
- 23 and why we believe that's a positive thing from this
- 24 project.
- 25 And then the second part, the planned upgrade of

- 1 the existing 138kV line, like I mentioned, that is
- 2 already on UNSE's planning horizon. So it is going to
- 3 support their future reliability requirements. And then
- 4 it is needed to support this project.
- 5 All right. So, number one, we believe the
- 6 project is environmentally compatible. We believe that
- 7 once you hear the testimony, you will come to that
- 8 conclusion as well. It is based on multiple detailed
- 9 studies for both projects.
- 10 The first bullet point lists the various studies
- 11 that were performed for the upgrade project. The second
- 12 bullet point lists the various studies that were
- 13 performed for the interconnection project. All those
- 14 studies essentially show that we don't expect any
- 15 significant impacts to the environment. To the extent
- 16 there are some things that need to be addressed, we have
- 17 committed to mitigation measures, and both Ms. Darling
- 18 and Ms. Bissonnette address those.
- 19 So this is the last slide, I believe. And what
- 20 we are requesting from the Committee from the Nogales
- 21 interconnection project, we are requesting approval of a
- 22 150-foot right-of-way within a thousand foot corridor.
- 23 So essentially we are requesting is that an area within
- 24 a thousand feet, 500 feet on either side of the
- 25 centerline, be certificated. But we will ultimately

- 1 locate a 150-foot right-of-way within that spot on the
- 2 Nogales Tap upgrade project. We are requesting a
- 3 100-foot right-of-way within that same, with a thousand
- 4 foot certificated corridor. And then I have given --
- 5 and the last finding, of course, is that the project is
- 6 compatible with the environment and ecology of the State
- 7 of Arizona.
- 8 At the Chairman's request, I believe it was at
- 9 the prehearing conference, we have endeavored to give
- 10 you an idea how we might design the CEC route corridor
- 11 that we are asking for approval. A little bit difficult
- 12 to see, and I don't have paper copies of this yet, we
- 13 just received that this morning, but I will get paper
- 14 copies of this map.
- 15 So this is a map of the alternative route,
- 16 Alternative Route 3, the preferred route for the Nogales
- 17 interconnection project. So you can see to the right,
- 18 top right is the Valencia substation. Top left, sort of
- 19 blue purple polygon, is the Gateway substation. Then
- 20 you can see the blue line is the approved route.
- 21 What we have done is, along the blue line, which
- 22 is roughly the centerline of our Alternative Route 3, at
- 23 every turning structure we put a GPS coordinate, so
- 24 latitude and longitude at each turning structure. So
- 25 you can find that spot, then draw the corridor 500 feet

- 1 on either side of the side. So we can prepare one of
- 2 these for any of the alternative routes. But that's
- 3 what we have right now.
- 4 And, Chelsea, show that next slide.
- 5 Okay. We also have, we have a similar map for
- 6 the upgrade project. And I will bring a copy for the
- 7 Committee for that. With that, that's all I have.
- 8 CHMN. CHENAL: All right. Very good. Mr. Guy,
- 9 could you mark that presentation as an exhibit and we
- 10 will make that part of the record. I believe you
- 11 indicated we don't have that yet, and I think it would
- 12 be good for the record to have that.
- 13 MR. GUY: We will. I believe we will mark that
- 14 as Exhibit UNS-21.
- 15 CHMN. CHENAL: All right. Very well.
- 16 (Exhibit UNS-21 was admitted into evidence.)
- 17 CHMN. CHENAL: Now, we have a couple questions.
- 18 So Member Hamway, I think, has a few questions, and then
- 19 Member Woodall.
- 20 MEMBER HAMWAY: Yes, thank you.
- 21 So the two projects, are they dependent on each
- 22 other? So if the merchant line can't sell the necessary
- 23 capacity in order to construct it, does the upgrade not
- 24 occur? And so my question is: Why are the two CECs
- 25 together and are they dependent on each other?

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- 1 MR. GUY: Yes I think is the short answer to
- 2 that. There may be some nuances to that. Like I
- 3 mentioned, the upgrade of the 138kV line is something
- 4 that UNSE is already planning to do. But it doesn't
- 5 have a current need to do that today. It is something
- 6 out in the future that they would expect to need to do.
- 7 But they also performed a system impact study
- 8 that shows the interconnection project -- which I may
- 9 not have said this, but the interconnection project
- 10 allows the transmission of 150 megawatts of power across
- 11 the border. The facilities north of the interconnection
- 12 project, the current facilities today cannot support
- 13 that 150 megawatts. So without the upgrade project, the
- 14 interconnection project would not be commercial. So if
- 15 the interconnection project is something that satisfies
- 16 that criteria and should move forward, then we have to
- 17 get approval for the upgrade project as well.
- 18 The other side, the other, as far as dependency,
- 19 you know, probably doesn't work the other way.
- 20 Eventually, in the future, UNSE will need that upgrade
- 21 project regardless of whether or not there is an
- 22 interconnection project in place.
- 23 MEMBER HAMWAY: Thank you.
- 24 CHMN. CHENAL: Member Woodall.
- 25 MEMBER WOODALL: Just to follow up on

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- 1 Ms. Hamway's questions. So UNSE is not going to be
- 2 building this line if there is no generation coming from
- 3 Mexico or someplace else to go across the Nogales
- 4 interconnection project? I don't see your attorney, so
- 5 if we need to save that when there is one, that would be
- 6 fine.
- 7 MR. GUY: No. I can speak on behalf of UNSE
- 8 with respect to this proceeding as well, and then we
- 9 also have Mr. Jerden and Mr. Derstine and Ms. DeCorse as
- 10 well. And Mr. Beck can probably address this based on
- 11 his experience with the open access transmission tariff
- 12 and other reasons.
- But when an entity requests to interconnect with
- 14 a utility, UNSE has an obligation to perform the studies
- 15 and make that interconnection. So if the
- 16 interconnection project goes forward, then UNSE has an
- 17 obligation to interconnect.
- 18 MEMBER WOODALL: That I understand. But let me
- 19 get to sort of the nub of my questions, and I will just
- 20 pop off a series of topics so that you can hopefully
- 21 worm their way into your orderly presentation rather
- 22 than having me interrupt all the time.
- I have heard repeatedly that there are economic
- 24 benefits to the ratepayer because there is going to be
- 25 an economical supply of electric power, that it is going

- 1 to provide access to additional energy sources and
- 2 markets and ancillary services. And that would probably
- 3 be true of almost any high voltage transmission line.
- 4 And so I guess what I am trying to drill down to
- 5 is: Can you be a little bit more specific? I mean,
- 6 these are potential benefits, but are there generators
- 7 that you are anticipating that would be using this? I
- 8 am sure the economical advantage of this is not limited
- 9 to the construction activities. I mean I am pretty sure
- 10 you are not just relying on that.
- 11 And I did have a couple of other questions
- 12 relating to whether or not any Hunt entity or potential
- 13 Hunt entity has any generation or possible generation in
- 14 the works that would use this line to transfer power to
- 15 Mexico. That's another question that I have.
- 16 And then I want to know a little bit more about
- 17 the public outreach that was done in Arizona. I
- 18 understand there is a NEPA process. I am quite familiar
- 19 with that, and I have read the draft. By the way, I am
- 20 assuming you are going to be putting in any addendums
- 21 that have come out to that draft EIS, that you will be
- 22 putting that in the record. Would that be fair to say,
- 23 Mr. Guy?
- MR. GUY: That's correct.
- 25 MEMBER WOODALL: Okay. Well, my keenest

- 1 interest is why this is an economic benefit. And I have
- 2 heard that, and I haven't heard a lot of specifics. And
- 3 I understand there is a chicken and egg; if you build
- 4 it, they will come, and they won't build it unless you
- 5 have the line. So I grasp that. But I would like to
- 6 have that drilled down a little bit more, because at
- 7 this point it is kind of squishy for me.
- 8 And that's basically all I have at this time.
- 9 Thank you.
- 10 CHMN. CHENAL: Thank you.
- 11 Okay. It doesn't appear that there is any more
- 12 questions. So Mr. Jacobs, would you like to proceed
- 13 next with opening statement, sir?
- 14 MR. JACOBS: Yes. Thank you, Mr. Chairman.
- 15 Mr. Chairman, Committee members, once again, I
- 16 am Dave Jacobs here on behalf of the Arizona State Land
- 17 Department. The Land Department has intervened in this
- 18 case solely to address the Nogales Tap to Kantor upgrade
- 19 project, the northern power line, and specifically with
- 20 respect to the northernmost nine and a half miles of the
- 21 project along Wilmot Road.
- 22 As the applicant's CEC application indicates, no
- 23 less than 70 percent and up to almost 90 percent of the
- 24 proposed right-of-way for the Nogales Tap to Kantor
- 25 upgrade project will be located on state trust land.

- 1 The Land Department is very supportive of this project,
- 2 I want to make that clear, and is willing to accept at
- 3 least 70 percent of the project will cross state trust
- 4 land.
- 5 However, the department cannot accommodate one
- of the alternative routes proposed, Alternative Route 1.
- 7 And this is upgrade project Alternative Route 1 as
- 8 opposed to the interconnection project. That route
- 9 would travel along the west side of Wilmot Road and we
- 10 cross about six and a half miles of state trust land.
- 11 UNS already applied to the Land Department to
- 12 amend its existing right-of-way, which currently is on
- 13 the east side of the Wilmot Road. It would have been --
- 14 it would be amended to the west side of Wilmot Road.
- 15 And on the east side of Wilmot Road, the right-of-way
- 16 crosses about four and a half miles of state trust land.
- 17 The Land Department completed its application
- 18 evaluation in time for this hearing and determined that
- 19 moving the route from its existing location on the east
- 20 side of Wilmot road to the west side would negatively
- 21 impact the surrounding state trust land and would not be
- 22 in the best interest of the state land trust.
- The department accordingly issued Commissioner's
- 24 Order No. 014-2717/2018 which denies UNS's application
- 25 for a right-of-way on the west side of Wilmot Road. And

- 1 that is part of the department's submission. The
- 2 department can, however, accommodate either Alternative
- 3 Route 2 or 3, which will use or expand the existing
- 4 right-of-way on the east side of Wilmot Road.
- 5 The department has also indicated to UNS that
- 6 the Land Department can grant UNS short-term
- 7 rights-of-way on the state trust land west of Wilmot
- 8 Road to help facilitate or expedite construction of the
- 9 proposed line. But ASLD will not grant rights-of-way
- 10 for a permanent location of the proposed line on the
- 11 state trust land on the west side of Wilmot Road.
- 12 Let me just give you a little background about
- 13 state trust land and the State Land Department to place
- 14 its position in context. State trust land is held in
- 15 trust, meaning that the proceeds of the disposition of
- 16 this land are devoted to the sole benefit of the
- 17 beneficiary public purposes designated, which Congress
- 18 granted the land to the State of Arizona upon statehood.
- 19 And this grant is contained in the Arizona Enabling Act
- 20 and accepted by the people of Arizona in the Arizona
- 21 Constitution.
- In this case, the majority of the land at issue
- 23 benefits public education, with a portion devoted also
- 24 to the Arizona State Hospital. The Arizona legislature
- 25 designated the State Land Commissioner as the trustee of

- 1 the state trust land, and the Commissioner and the Land
- 2 Department have a fiduciary duty to protect and to serve
- 3 the best interest of the beneficiary public purposes.
- 4 The United States and Arizona Supreme Courts have
- 5 consistently ruled that the trustee may not sacrifice
- 6 the interest of the trust's beneficiaries for the
- 7 benefit of private interests or even for other public
- 8 purposes.
- 9 With respect to rights-of-way, the Land
- 10 Department understands state trust lands must be crossed
- 11 for public purposes, like roads and utility lines. But
- 12 to the extent that state trust lands must be crossed,
- 13 the Land Department must examine the impact any proposed
- 14 route may have on the value of a surrounding state trust
- 15 land. The Land Department will be violating its
- 16 fiduciary obligation if it grants a right-of-way that is
- 17 not in the best interest of the trust and its
- 18 beneficiaries.
- 19 That's all I have.
- 20 CHMN. CHENAL: All right. Thank you.
- 21 Any questions by the members?
- Member Woodall.
- 23 MEMBER WOODALL: Sir, have you had recent
- 24 concourse or discussions with UNSE about a modified
- 25 right-of-way application to meet your needs?

- 1 MR. JACOBS: We have had discussions. I have to
- 2 consult again with counsel for UNS as to exactly where
- 3 we stand on that, but we have been trying to figure out
- 4 a way to resolve that.
- 5 MEMBER WOODALL: So you are not at loggerheads?
- 6 It is not this way or the highway so to speak?
- 7 MR. JACOBS: I did not come here thinking that,
- 8 no.
- 9 MEMBER WOODALL: So hopefully we will get some
- 10 resolution between the two parties. Thank you.
- 11 CHMN. CHENAL: Hopefully it won't end up in
- 12 loggerheads either.
- 13 And to be clear, Mr. Jacobs, when you referred
- 14 to the Alternative Route No. 1 for the upgrade project
- 15 as going along the west side of Wilmot Road, the part
- 16 that's objectionable, that is the preferred route for
- 17 the applicant?
- 18 MR. JACOBS: That is correct, yes.
- 19 CHMN. CHENAL: Okay, all right. All right.
- 20 Thank you.
- Mr. Hains.
- MR. HAINS: Thank you, Chairman, members of the
- 23 Committee. Again, Charles Hains on behalf of Commission
- 24 Staff.
- 25 Staff intervened because it believes the

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- 1 Commission and Committee would benefit from Staff's
- 2 perspective on the need aspects of the application.
- 3 Staff's evaluation finds that there are benefits with
- 4 respect to the reliability and the economic aspects of
- 5 need proposal of the application.
- 6 With regard to reliability, Staff believes the
- 7 evidence will show that the introduction of a second
- 8 path connecting Nogales would alleviate certain issues
- 9 related to the radial nature of the service being
- 10 provided to Nogales. This has been something that has
- 11 been of interest for reliability and adequacy of service
- 12 purposes for Staff and the Commission since going back
- 13 to Case No. 111.
- 14 With regard to the economic aspects of the
- 15 application, Staff does perceive the opportunity for
- 16 some benefits to ratepayers, and Staff believes that the
- 17 testimony that Staff's witnesses will provide will
- 18 elaborate and make that clear.
- 19 Staff is providing two witnesses. There will
- 20 first be Dr. Nonso Emordi, who will be providing Staff's
- 21 perspective on the technical and reliability aspects.
- 22 Speaking to the economic aspects, Staff will be
- 23 providing the testimony of Mr. Bob Gray.
- In addition, they will be both providing two
- 25 conditions that Staff is requesting for inclusion within

- 1 the CEC. We believe that they are incorporated in
- 2 spirit, if not actually, in the text that has been
- 3 proposed for purposes of the proposed CEC. The first
- 4 one is the familiar cathodic study condition with regard
- 5 to any natural gas lines that may be in proximity to
- 6 project facilities. The other is with regard to the use
- 7 of WECC, NERC planning standards and necessary
- 8 construction standards for project facilities.
- 9 With that, that's all I have. Thank you.
- 10 CHMN. CHENAL: All right. Thank you very much.
- Member Hamway.
- 12 MEMBER HAMWAY: Yes. Mr. Jacobs, did the
- 13 applicant know that Alternative 1 was basically off the
- 14 table according to the Arizona State Land Department, or
- 15 was that news to them today or are they aware of that?
- 16 MR. JACOBS: It was not news today. There have
- 17 been discussions. I don't know exactly -- I would say
- 18 sometime at least in the past several months the Land
- 19 Department indicated this, but it was an ongoing
- 20 application process and ongoing discussion, as I
- 21 understand it. So they probably did not know when they
- 22 filed the application, but they learned since then.
- 23 CHMN. CHENAL: Member Woodall.
- MEMBER WOODALL: Mr. Guy, I am hopeful that a
- 25 legal description and a visual Exhibit A to append to

- 1 any CEC, which may or may not be issued, that it would
- 2 be equivalent in detail to that which was prepared for
- 3 the Southline CEC application.
- 4 MR. GUY: Yes. I believe we are working on the
- 5 legal description. I do not have that. But the route
- 6 corridor and the map I showed at the end of the opening
- 7 statement is on the same level of detail as what was
- 8 presented in the Southline case.
- 9 MEMBER WOODALL: I just realized that, you know,
- 10 my request at the tail end of that proceeding created a
- 11 last minute midnight work for people, and I just wanted
- 12 to make sure that won't be the case again. So thank you
- 13 very much.
- 14 CHMN. CHENAL: On that point, Member Woodall, I
- 15 did ask the applicant at the prehearing conference to
- 16 come up with some way to better define the actual route
- 17 that's going to be followed. And I was thinking exactly
- 18 of the Southline case. I think it is kind of
- 19 interesting that this uses GPS coordinates, you know,
- 20 and I am just -- I mean it is not technically a legal
- 21 description, I guess, but on the other hand, it perhaps
- 22 is more precise. And I just think that's kind of a
- 23 creative way to do it.
- 24 But if the applicant is working on a legal
- 25 description, that obviously would be acceptable as well.

- 1 Well, I say it as well to me; I am not sure it is as
- 2 well to the others. Maybe the other members would
- 3 prefer a legal description versus GPS coordinates. I
- 4 don't know that we have addressed that issue yet.
- 5 Member Haenichen.
- 6 MEMBER HAENICHEN: Thank you, Mr. Chairman.
- 7 Mr. Jacobs, would it be possible to give us a
- 8 little more detail on the reason that the west side
- 9 route is not acceptable?
- 10 MR. JACOBS: The Commissioner and the Land
- 11 Department staff, you know, it is their authority and
- 12 discretion to determine, you know, what is the best use
- 13 for the state trust land. And my understanding -- and
- 14 it will be Mr. Mehl, the deputy land Commissioner, would
- 15 be available to testify -- that it was determined that,
- 16 given the future land uses and the setup of the land
- 17 both, there is less state trust land being crossed on
- 18 the east side as opposed to west side, two fewer miles.
- 19 There is already right-of-way on the east side
- 20 essentially devoted to a smaller version of this
- 21 project. And it was determined in the future that the
- 22 unobstructed use of the west side of the street, of
- 23 Wilmot Road, the land on that side would be more
- 24 valuable than the obstructed use of the road on the east
- 25 side, you know, the necessary setbacks and the uses that

- 1 couldn't be used if a power line were sited, of that
- 2 scale, were sited on that side of the street.
- 3 MEMBER HAENICHEN: Okay. I respect the
- 4 discretion of the Commissioner to take those views. I
- 5 just, I wanted it to be quantified a little more so I
- 6 understood it. Perhaps the same question could be asked
- 7 about the applicant, what is better about the west side
- 8 than the east side. So if that could be woven into the
- 9 discussion, that would be helpful to me.
- 10 CHMN. CHENAL: All right. If there is nothing
- 11 further, thank you for the opening statements. I
- 12 understand that there is at least one person here who
- 13 would like to provide public comment, because later it
- 14 will be difficult for them to do so.
- 15 So sir, if you would walk up to the microphone,
- 16 you will be provided a microphone, and just state your
- 17 name.
- 18 MR. BOHMAN: Hi, Mr. Chairman. My name is
- 19 Richard Bohman. I live in Tubac, Arizona, currently a
- 20 ratepayer for UniSource.
- 21 And I was looking forward to hearing about this
- 22 project. Certainly it seems there are a lot of
- 23 potential benefits. I do want to thank Ms. Woodall,
- 24 because some of the questions she raised are some of the
- 25 same concerns I have.

- 1 A little background. Approximately in 2000,
- 2 plus or minus a year, we looked at another type of
- 3 cross-border transmission line. It was a 345kV line.
- 4 That did not end up going through. However, UniSource
- 5 did upgrade the existing transmission line from a 115kV
- 6 to a 138. We know that we as ratepayers help pay for
- 7 that increase. We now have significant power in Santa
- 8 Cruz County to take care of a maximum load, which I
- 9 believe is about 85 megawatts on a peak day. And we
- 10 have power now that can supply, I believe -- Mr. Beck
- 11 would know better than I -- up to about 132 or 150
- 12 megawatts.
- 13 So my first concern is: How is the cost of this
- 14 new project going to be allocated? As you could see
- 15 from the map, most of Santa Cruz County, with the
- 16 exception of the Nogales area, where the new substation
- 17 is going to be located, has already paid for an upgraded
- 18 line. And the other part is in Pima County. And I am
- 19 wondering, not only on my own behalf but on other people
- 20 that are in our area that are currently paying
- 21 UniSource, TEP, how will that cost be allocated? Will
- 22 we in fact even be -- will our cost increase? Which I
- 23 don't think they should, because we already have
- 24 significant power. So that's my first concern, and
- 25 maybe in the form of a question.

- 1 My second concern as a citizen of the United
- 2 States would be, since this project will go into Mexico,
- 3 given that there is the cross-border that goes through,
- 4 there is always a concern for terrorism, either on this
- 5 side of the border or the Mexico side. Will UniSource
- 6 have a way that they could prevent blackouts on our
- 7 country if in fact there was a terrorism act in the
- 8 Mexico place with this interconnection happening? So
- 9 obviously I hope the answer is yes there.
- 10 And the third question I had was, I saw in the
- 11 Nogales International there was a solicitation for
- 12 potential users of new power, and I don't know who those
- 13 are. I could speculate, but it seems like it would be
- 14 in the order of about 110 kilowatts, or maybe it was
- 15 megawatts. I am not sure. And I am just wondering --
- 16 and Ms. Woodall brought this up -- is there in fact in
- 17 place commitments by people that would make this project
- 18 financially viable, and if not, then I am wondering how
- 19 does UniSource go about finding those things out.
- 20 So Mr. Chairman, thank you very much. And those
- 21 were my comments.
- 22 CHMN. CHENAL: You bet. Thank you, Mr. Bohman.
- 23 Those are very good questions, and I am confident that
- 24 they will be answered in the course of this proceeding.
- Member Woodall.

- 1 MEMBER WOODALL: Perhaps Mr. Beck could provide
- 2 a little brief overview of FERC interconnection
- 3 procedures and who pays for what when a large entity
- 4 wants to use a utility's transmission line. That would
- 5 be helpful, I think, to us.
- I see Mr. Beck nodding. He is very sage and
- 7 very experienced in these matters, so I encourage you
- 8 to ask him during the break if you are still here.
- 9 Thank you.
- 10 CHMN. CHENAL: All right. Very good.
- 11 Any other -- anyone else would like to provide
- 12 public comment now? I mean we will have the hearing
- 13 this evening at 6:00 as well.
- 14 (No response.)
- 15 CHMN. CHENAL: I will have a couple, three
- 16 Chairman exhibits before we begin the actual case by the
- 17 applicant.
- 18 Let's talk about tours. Just because of the
- 19 logistics involved, I think it is only fair to let the
- 20 applicant know now whether or not there is going to be a
- 21 tour. We know there is going to be a virtual tour and
- 22 presentation. My feeling on it, and I said this before,
- 23 is if anybody wants to go on the tour, we will have the
- 24 tour. So, you know, one or both.
- 25 So tomorrow morning is planned the two-hour tour

- 1 for the Nogales portion of the project. Is there
- 2 anybody on the Committee who has an interest in taking
- 3 that tour?
- 4 Okay. I see some hands. So we will -- Mr. Guy,
- 5 you can plan that. We will go on the Nogales tour.
- Now, may I ask the same question of the
- 7 Committee with respect to the upgrade portion, which
- 8 would be Thursday morning, a little longer, about three
- 9 hours. And that also is something that's set up if we
- 10 want to do it. So can I just see what level of interest
- 11 there is -- yes -- for that portion of it.
- 12 I see that there is interest in that. So
- 13 Mr. Guy, as I suspected, and I think I mentioned to you,
- 14 I want to see the tour, so we were probably going to
- 15 have the tour. But --
- 16 MEMBER WOODALL: The truth comes out.
- 17 CHMN. CHENAL: But if I was the lone person in
- 18 the wilderness, I might have said no, we don't need to
- 19 do it. But there is other interest, so we will do it.
- 20 So we can plan on the tour.
- Yes, Member Noland.
- 22 MEMBER NOLAND: What time is that starting? I
- 23 don't have my schedule at hand.
- 24 CHMN. CHENAL: 9:00 a.m. for both. So it will
- 25 be 9:00 tomorrow, and then 9:00 on Thursday.

- 1 Let's talk about dress code. I made a big deal
- 2 about having business casual dress code, and I see
- 3 everyone has, well, almost everyone --
- 4 MEMBER JONES: I took you at your word.
- 5 Actually, this is formal.
- 6 CHMN. CHENAL: You are not going to see this on
- 7 me anymore this hearing. You know, we have the tours
- 8 for two days, and Friday is always a casual day. So
- 9 please don't feel any obligation to wear anything other
- 10 than casual clothing for the rest of the proceeding.
- 11 Well, Member Woodall says no shorts. Yes, it is
- 12 business casual.
- Okay. At this time, unless anyone has anything
- 14 they would like to bring up, I would like to introduce a
- 15 few, what I will call the Chairman's exhibits, which are
- 16 pretty traditional.
- 17 One is a letter from Fish & Game -- the Game &
- 18 Fish Department, excuse me -- addressed to and it is in
- 19 the docket, but I like to make these part of the record.
- 20 And there is certain aspects that are requested in there
- 21 that I think we need to have some testimony on during
- 22 the course of the hearing. So I am going to introduce
- 23 this as Chairman's Exhibit No. 1, and I will provide
- 24 this to Colette in just a moment. Chairman's Exhibit
- No. 2 will be the notice of intent to become a party by

- 1 Mr. Magruder. We have already talked about that.
- 2 (Exhibits Chairman-1 and Chairman-2 were
- 3 admitted into evidence.)
- 4 CHMN. CHENAL: Chairman's 3 and 4 will be -- I
- 5 wanted to talk about this because I think it was at the
- 6 last hearing we had, I just want to avoid any question
- 7 that -- of any open meeting issues. I think at that
- 8 hearing I had sent some draft conditions around in the
- 9 course of the hearing. And I think a better practice is
- 10 and the idea is that I don't think it is appropriate to
- 11 spring any additional conditions that aren't in the
- 12 applicant's proposed version, to spring those on the
- 13 Committee when we start deliberations. I think that's a
- 14 little late in the game, and I think a number of the
- 15 Committee members have asked, you know, if we can have
- 16 them ahead of time, that would be beneficial. So I
- 17 simply went through and pulled a few conditions in other
- 18 cases just for discussion, if for no other reason they
- 19 were in others and they are not in this, and I thought
- 20 for purposes of discussion we should consider it.
- 21 So Chairman's 3 and 4, since there are two
- 22 cases, will be, I think it is Exhibits 19, UNS-19 and
- 23 UNS-20, which are the two versions of CECs, and I have
- 24 red-lined a few conditions into each of those. And I
- 25 have copies for everyone. And I will put those in the

- 1 record as Chairman's 3 and 4. And then I will
- 2 distribute those at a break to everybody so everyone
- 3 will have them.
- 4 (Exhibits Chairman-3 and Chairman-4 were
- 5 admitted into evidence.)
- 6 CHMN. CHENAL: By the way, there is not that
- 7 many changes, but I just thought this was a cleaner way
- 8 to do it, so...
- 9 Member Woodall.
- 10 MEMBER WOODALL: I was just wondering. It might
- 11 be helpful if you were to you file it in the docket as
- 12 something. I mean I realize it will be marked as a
- 13 court reporter's exhibit.
- 14 CHMN. CHENAL: Sure. Okay. Sure. We will do
- 15 that.
- 16 Normally, we go about an hour and a half or so
- 17 before we take a break. We have gone a little over an
- 18 hour. But we are going to start, unless there is
- 19 anything else that the Committee would like to discuss,
- 20 or any of the parties, I think we will start with the
- 21 witnesses and the exhibits.
- Mr. Guy, would it be a good time to take just a
- 23 short five-minute break to help get set up? And I can
- 24 pass out the Chairman's exhibits.
- MR. GUY: That sounds fine.

- 1 CHMN. CHENAL: Member Noland.
- 2 MEMBER NOLAND: Mr. Chairman, I hate to be the
- 3 one to complain, but it is freezing in here. Is there a
- 4 happy medium where those with jackets on are not too hot
- 5 and those of us that don't live in meat lockers can
- 6 survive this hearing?
- 7 CHMN. CHENAL: I hope there is a happy medium.
- 8 I was just thinking to myself, finally I am in a room
- 9 that feels comfortable in these hearings. So let's do
- 10 it.
- 11 MEMBER NOLAND: Jack is cold, too.
- 12 CHMN. CHENAL: Well, how about if we do it
- 13 incrementally and move the temperature up a degree and
- 14 see how that looks.
- 15 Let's take a 10-minute break and then we will
- 16 come back.
- 17 (A recess ensued from 2:10 p.m. to 2:33 p.m.)
- 18 CHMN. CHENAL: All right, everyone, if we can
- 19 take our seats and we will go back on the record.
- 20 During the break I passed out what is marked as
- 21 UNS-19, which is Chairman's Exhibit 3, and UNS-20, which
- 22 is Chairman's Exhibit 4, which just has red-lined,
- 23 proposed, well, let's put it this way, conditions for
- 24 discussion when we get to that, so people have an
- 25 opportunity to look at them in advance.

- 1 And I will tell you I got those just from other
- 2 cases and thought they should be something we should
- 3 discuss. So I put them out on everyone's -- in front of
- 4 the members as well as the attorneys for the parties.
- 5 So Mr. Guy, I think we are ready to proceed, if
- 6 you are ready and your panel is, and we can swear in the
- 7 witnesses.
- 8 MR. GUY: We are.
- 9 CHMN. CHENAL: Okay. Let's do an en mass
- 10 swearing in ceremony here.
- 11 Do you prefer affirmations or oaths or a
- 12 mixture? Oath is okay for everybody. All please raise
- 13 your right hands.
- 14 (Edmond Beck, Matt Virant, and Gabriela Canales
- 15 were duly sworn.)
- 16 CHMN. CHENAL: Okay, very good.
- 17 Mr. Guy.
- 18 MR. GUY: Thank you, Mr. Chairman.
- 19 So we have a panel. We will start with
- 20 Mr. Virant and get some of the exhibits in evidence, and
- 21 then have Mr. Virant give his presentation. But since
- 22 everyone filed prefiled testimony, I have encouraged the
- 23 witnesses, if they feel like one of their panel mates
- 24 can best answer a question, then I would encourage them
- 25 to lateral as necessary.

1 But we will start with Mr. Virant.

2

- 3 EDMOND BECK, MATT VIRANT, and GABRIELA CANALES,
- 4 called as witnesses on behalf of the Applicants, having
- 5 been previously duly sworn by the Chairman to speak the
- 6 truth and nothing but the truth, were examined and
- 7 testified as follows:

8

- 9 DIRECT EXAMINATION
- 10 BY MR. GUY:
- 11 Q. Matt, please state your name for the record.
- 12 A. (BY MR. VIRANT) My name is Matt Virant.
- 13 Q. And by whom are you employed?
- 14 A. (BY MR. VIRANT) I work for Hunt Power.
- 15 Q. And what is your role at Hunt?
- 16 A. (BY MR. VIRANT) I am project manager for Hunt
- 17 Power, overseeing the development of electric
- 18 transmission infrastructure in the desert southwest.
- 19 O. And do you see the large, two-volume document in
- 20 front of you to the right?
- 21 A. (BY MR. VIRANT) Yes.
- 0. Is that marked Exhibit UNS-1?
- 23 A. (BY MR. VIRANT) It is.
- Q. Can you identify that as the application of
- 25 Nogales Transmission and UNS Electric that was filed in

COASH & COASH, INC. www.coashandcoash.com

- 1 this proceeding?
- 2 A. (BY MR. VIRANT) Yes, it is.
- 3 Q. Did you assist in preparing the application?
- 4 A. (BY MR. VIRANT) Yes. I wrote certain portions
- 5 of it, reviewed portions of it, and oversaw the
- 6 preparation of the application.
- 7 Q. To your knowledge, is the application organized
- 8 consistent with the Arizona Corporation Commission's
- 9 rules for applications before the Line Siting Committee?
- 10 A. (BY MR. VIRANT) Yes, it is.
- 11 Q. And to your knowledge, does the application
- 12 contain all of the exhibits that those rules require?
- 13 A. (BY MR. VIRANT) Yes, it does.
- 14 MR. GUY: Chairman, we offer Exhibit UNS-1.
- 15 CHMN. CHENAL: Any objection?
- 16 (No response.)
- 17 CHMN. CHENAL: Okay, UNS-1 is admitted.
- 18 (Exhibit UNS-1 was admitted into evidence.)
- 19 BY MR. GUY:
- 20 Q. Mr. Virant, let's move to Exhibit UNS-3. Do you
- 21 see that document?
- 22 A. (BY MR. VIRANT) I do.
- Q. And can you identify that as your direct
- 24 testimony, including several sub exhibits?
- 25 A. (BY MR. VIRANT) Yes, it is.

- 1 O. Are the sub exhibits correctly identified on
- 2 page 4 of your testimony?
- 3 A. (BY MR. VIRANT) Yes, they are.
- 4 Q. Was that testimony prepared by you or under your
- 5 supervision?
- 6 A. (BY MR. VIRANT) Yes, it was.
- 7 O. And have you reviewed your testimony since
- 8 filing it about a week ago?
- 9 A. (BY MR. VIRANT) Yes, yesterday and this
- 10 morning.
- 11 Q. And based on your review, your recent review, do
- 12 you have any changes or corrections you would like to
- 13 make to your testimony?
- 14 A. (BY MR. VIRANT) Yes, I did have two changes,
- 15 one to the written testimony and one to the presentation
- 16 testimony.
- 17 Q. Okay. Let's cover the written testimony first.
- 18 A. (BY MR. VIRANT) Okay. The first -- or the
- 19 change on the written testimony is on page 15 on line 7.
- 20 Just used an incorrect word. The third word in line 7,
- 21 rather than owned, should be operated.
- 22 Q. Would you, if you have a pen, would you make the
- 23 change to the copy in front of you.
- 24 A. (BY MR. VIRANT) Sure.
- 25 Q. And do you have any other changes to your

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- 1 written testimony?
- 2 A. (BY MR. VIRANT) No, sir.
- Q. With that one correction, if I were to ask you
- 4 the same questions that are in that document today,
- 5 would your answers be the same?
- 6 A. (BY MR. VIRANT) Yes.
- 7 MR. GUY: Chairman, we offer Exhibit UNS-3.
- 8 CHMN. CHENAL: Any objection?
- 9 (No response.)
- 10 CHMN. CHENAL: UNS-3 is admitted.
- 11 (Exhibit UNS-3 was admitted into evidence.)
- 12 BY MR. GUY:
- 13 Q. Mr. Virant you referred to your presentation
- 14 material which is marked UNS-4. Do you have that
- 15 document in front of you?
- 16 A. (BY MR. VIRANT) Yes.
- 17 Q. And would you -- you mentioned a correction you
- 18 want to make to that document. Has that correction been
- 19 made, or do you need to make it?
- 20 And let me also refer to what is labeled Exhibit
- 21 UNS-4.1. Would you identify that as a list of -- or it
- 22 is a list, but is the one change that you referred to in
- 23 your presentation?
- 24 A. (BY MR. VIRANT) Yes. So the UNS Exhibit 4 is
- 25 the correct version. And the UNS-4.1 does change the

- 1 graphic on Slide 8.
- 2 MR. GUY: And Chairman, we would offer Exhibit
- 3 UNS-4 and UNS-4-1 or 4.1, which is the presentation
- 4 material of Mr. Virant and the one errata to that
- 5 presentation.
- 6 CHMN. CHENAL: Any objection?
- 7 (No response.)
- 8 CHMN. CHENAL: Okay. UNS-4 and UNS-4.1 are
- 9 admitted.
- 10 (Exhibits UNS-4 and UNS-4.1 were admitted into
- 11 evidence.)
- 12 BY MR. GUY:
- 13 O. Mr. Virant, we have loaded Exhibit UNS-4 on the
- 14 computer and it is shown on the projector now. Would
- 15 you please describe for the Committee your educational
- 16 background.
- 17 A. (BY MR. VIRANT) Sure. I received a bachelor's
- 18 in accounting and a master's degree in finance from
- 19 Texas A&M University in 2004.
- 20 Q. And what is your professional background?
- 21 A. (BY MR. VIRANT) I have been with Hunt
- 22 Consolidated or companies within Hunt Consolidated for
- 23 the past nine years. The last seven years I have spent
- 24 with Hunt Power in project development roles, primarily
- 25 in the desert southwest. Prior to Hunt Power I was with

- 1 Hunt Energy Horizons in an analyst role.
- 2 And previous to those Hunt entities, I spent
- 3 four years with Ernst & Young, the accounting firm,
- 4 under various assurance and advisory services and
- 5 transaction advisory services role.
- 6 Q. Before this proceeding today have you testified
- 7 before the Line Siting Committee?
- 8 A. (BY MR. VIRANT) I have. I participated in Case
- 9 173, Southline Transmission application for a CEC.
- 10 Q. And who are you testifying on behalf of today?
- 11 A. (BY MR. VIRANT) Today I am testifying on behalf
- 12 of Nogales Transmission and UNS Electric.
- 13 Q. And what is your role in the Nogales
- 14 interconnection project and the Nogales Tap to Kantor
- 15 upgrade project?
- 16 A. (BY MR. VIRANT) Sure. For the Nogales
- 17 interconnection project I have overseen the development
- 18 and been involved in all aspects of the project. And
- 19 then I have also supervised the preparation and
- 20 participated in the preparation of the joint application
- 21 and supporting exhibits for this hearing today.
- Q. We mentioned your prefiled direct testimony, and
- 23 it is Exhibit UNS-3, which is on the iPads and in the
- 24 binders. I would like to touch on some of the high
- 25 points of your testimony. Let's start with who, who are

- 1 the applicants in this proceeding?
- 2 A. (BY MR. VIRANT) The applicants in this
- 3 proceeding are Nogales Transmission and UNS Electric.
- 4 Q. And what are the applicants requesting in their
- 5 joint application?
- 6 A. (BY MR. VIRANT) The applicants are requesting
- 7 two CECs, one for Nogales Transmission for the portions
- 8 of the Nogales interconnection project it would own and
- 9 construct, and one CEC for UNS Electric that would
- 10 include its portion of the Nogales interconnection
- 11 project and also the Nogales Tap to Kantor CEC --
- 12 facilities, rather.
- 13 Q. And would you describe the size of the corridor
- 14 that we are requesting?
- 15 A. (BY MR. VIRANT) Yes. For each of those
- 16 projects, the Nogales Tap to Kantor project and Nogales
- 17 interconnection project, the applicants are seeking a
- 18 thousand-foot corridor, with the exception of the
- 19 locations where it isn't feasible to get that corridor.
- So, for example, if you look at your placemat
- 21 map for Nogales interconnection project, segment 11, 13
- 22 and 15 would not have that full thousand-foot corridor
- 23 because it abuts to the Coronado National Forest. But a
- 24 thousand-foot corridor with those slight exceptions.
- 25 Q. Thank you.

- 1 Going back to the applicants in the case, who
- 2 are the developers of the Nogales interconnection
- 3 project?
- 4 A. (BY MR. VIRANT) The Nogales interconnection
- 5 project is being developed by Nogales Transmission and
- 6 MEH Equities Management.
- 7 Q. And who is -- I see on your slide that's on the
- 8 screen MEH. Who is MEH?
- 9 A. (BY MR. VIRANT) MEH is an investment holding
- 10 company. It is the co-developer of the Nogales
- 11 interconnection project and expects to invest in Nogales
- 12 Transmission and be an owner of the Nogales Transmission
- 13 project. It is an indirect subsidiary of UNS Energy
- 14 Corporation, along with UNSE and Tucson Electric Power.
- 15 Q. And describe for us who Nogales Frontier
- 16 Operations is.
- 17 A. (BY MR. VIRANT) Nogales Frontier Operations is
- 18 a wholly-owned subsidiary of Shary Holdings. It will
- 19 have the exclusive operational role over the Nogales
- 20 Transmission owned assets, and it will be the FERC
- 21 jurisdictional entity conducting the open solicitation.
- 22 Q. Give us an overview of the two projects, based
- 23 on the slide that's on the screen.
- 24 A. (BY MR. VIRANT) Sure. So this has been up
- 25 there beforehand, so I will be brief. But on the top

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- 1 half of the page is the Nogales Tap to Kantor upgrade
- 2 project. UNSE would construct and own this. It is 27
- 3 and a half miles of upgraded transmission at 138kV.
- 4 The Nogales interconnection project on the
- 5 bottom portion of the screen -- sorry, I got
- 6 distracted -- is roughly five miles of transmission from
- 7 the Valencia station on the east to the Gateway station
- 8 a couple miles west of there, and then down to the
- 9 Mexican border two miles, roughly two miles south of the
- 10 Gateway substation.
- 11 CHMN. CHENAL: Excuse me. Member Woodall has a
- 12 question.
- 13 MEMBER WOODALL: Who is the parent of Shary
- 14 Holdings?
- 15 MR. VIRANT: Shary Holdings is in the SU
- 16 Investment Partners ownership change, managed by Hunter
- 17 Hunt and members of his family.
- 18 MEMBER WOODALL: So it is a Hunt controlled
- 19 entity?
- 20 MR. VIRANT: Yes. Members of the Hunt family
- 21 control Shary Holdings, yes, ma'am.
- 22 MEMBER WOODALL: Okay. And they have a majority
- 23 interest?
- MR. VIRANT: Yes, ma'am.
- 25 MEMBER WOODALL: Okay. All right. Thank you.

- 1 BY MR. GUY:
- Q. Mr. Virant, we posted on the screen a more
- 3 detailed version map showing the Nogales interconnection
- 4 project. Could you describe a little bit more about
- 5 what that map shows.
- 6 A. (BY MR. VIRANT) Sure. So on the right-hand
- 7 screen, or Slide 6, is the Nogales interconnection
- 8 project facilities. They are wholly located in the City
- 9 of Nogales and Santa Cruz County.
- 10 And the purpose of this project is to provide an
- 11 asynchronous connection with Mexico and bidirectional
- 12 flow. It would enable cross-border transactions,
- 13 cross-border commercial transactions, and improve
- 14 transmission grid reliability.
- 15 Starting on the top right of that map, there is
- 16 a red box with hatches which is the Valencia substation.
- 17 And in the middle, middle left is the proposed Gateway
- 18 substation. And then on the bottom left, just outside
- 19 of the green area, which is the Coronado National
- 20 Forest, is the star, which is the proposed border
- 21 crossing.
- 22 And so those three features are relevant in any
- 23 of the red alternatives that would be selected, the
- 24 Valencia substation on the east, the Gateway substation
- on the northwest, and then the border crossing to the

- 1 south.
- In this application we have included four
- 3 alternative routes for the Nogales interconnection
- 4 project. And Gabriela Canales will go through in much
- 5 more detail and describe those routes and also provide a
- 6 virtual tour of those routes.
- 7 But generally speaking, it is three miles of
- 8 transmission from between Valencia and Gateway. The
- 9 dashed lines are at 138kV and the solid lines are at
- 10 230kV and run from the Gateway substation to that point
- 11 at the U.S.-Mexico border noted with the star.
- 12 Q. Thank you.
- 13 Let's transition to the Nogales Tap to Kantor
- 14 upgrade project.
- 15 CHMN. CHENAL: Excuse me.
- Member Woodall.
- 17 MEMBER WOODALL: Sir, could you please describe
- 18 with which entities in the country of Mexico you have
- 19 been dealing as it relates to this border crossing?
- 20 Have you been dealing, the question is, have you been
- 21 dealing with federal entities? What are the names of
- 22 those? Have you been dealing with Mexican state
- 23 entities? And how would you characterize those
- 24 discussions?
- MR. VIRANT: Yeah, we have. And we get to it

- 1 through some of the further slides.
- 2 MEMBER WOODALL: Sure. That would be fine. I
- 3 will wait.
- 4 MR. VIRANT: But we do -- we have talked with
- 5 state entities, the operator, the equivalent of the
- 6 Department of Energy and similar, and I will hit those
- 7 in later slides.
- 8 MEMBER WOODALL: Thank you. I am sorry, sir.
- 9 Go ahead.
- 10 MR. VIRANT: So the CEC facilities for Nogales
- 11 Tap to Kantor upgrade project are located in Pima County
- 12 and Santa Cruz County, as mentioned a couple of times,
- 13 27 and a half miles of an upgrade, upgrading
- 14 transmission near the Nogales Tap substation and the
- 15 Kantor substation.
- 16 This project will support UNSE's future
- 17 reliability requirements, and it will also meet the
- 18 needs of Nogales interconnection project, which will
- 19 enhance reliability for the region.
- 20 You will see three different routes on this map.
- 21 There has been some discussion already, and Mr. Beck
- 22 gets into much more detail on the routing and provides a
- 23 virtual tour. But generally speaking, the green line is
- 24 the existing transmission line. And the yellow and red
- 25 line are in near proximity to that existing green line.

- 1 So if you were to think about as far as width, if you
- 2 drew a thousand-foot corridor along the existing green
- 3 line, the facilities represented on this map would fall
- 4 within that. So geographically they are very near.
- 5 BY MR. GUY:
- 6 Q. Mr. Virant, we mentioned some of the witnesses
- 7 already, but would you give, from your perspective, an
- 8 overview of the witnesses that the joint applicants are
- 9 presenting and the topics about which they will testify.
- 10 A. (BY MR. VIRANT) Sure. Gabriela Canales, as
- 11 just mentioned, summarizes the applicant's route
- 12 selection and outreach prior to filing of the joint
- 13 application. She also describes the alternative routes
- 14 and proposed tour schedule and provides a virtual tour
- 15 of the Nogales interconnection project.
- 16 Ed Beck provides an overview of the Nogales Tap
- 17 to Kantor project, and he describes the purpose and need
- 18 of the project, ownership, proposed routes, costs,
- 19 public outreach, and the proposed tour schedule for that
- 20 project, which will also include a virtual tour.
- 21 Further, he describes the technical components and
- 22 details of all the CEC facilities, both the Nogales Tap
- 23 to Kantor facilities and the Nogales interconnection
- 24 project facilities, and discusses the right-of-way
- 25 acquisition process for the CEC facilities.

- 1 Renee Darling, Michelle Bissonnette, and David
- 2 Cerasale discuss the environmental considerations.
- Renee Darling discusses the design philosophy
- 4 that guided the development of the CEC facilities and
- 5 introduces the environmental factors considered by the
- 6 Line Siting Committee. She discusses these specifically
- 7 as it relates to the Nogales Tap to Kantor project. And
- 8 those include environmental biological wealth, special
- 9 status species, mitigation measures, as well as land use
- 10 issues and impacts of the facilities on cultural
- 11 resources, scenic areas, and recreation.
- 12 Ms. Bissonnette discusses other environmental
- 13 factors considered by the Committee as they apply to the
- 14 Nogales interconnection project.
- 15 And Dr. Cerasale supports the direct testimony
- 16 of Ms. Darling and Ms. Bissonnette as it relates to
- 17 fish, wildlife, plant life, and the total environment of
- 18 the areas in the vicinity of the CEC facilities.
- 19 CHMN. CHENAL: May I ask if we could go back to
- 20 Slide 8, please.
- 21 Just, could you tell me, Mr. Virant, where
- 22 Wilmot is, in other words, the point where there is the
- 23 issue with the State Land Department.
- MR. VIRANT: Yes, sir. And it will be hit in
- 25 more detail by others. But generally it is the

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- 1 north-south where Mr. Beck has the pointer going. It is
- 2 a road north-south along that section line where the
- 3 existing line is located.
- 4 CHMN. CHENAL: Okay. All right. Thank you.
- 5 BY MR. GUY:
- 6 Q. Mr. Virant, the next, Slide 10, the next two or
- 7 three slides just give us a background on the procedural
- 8 and the due process and notice issues related to the
- 9 application.
- 10 Could you tell us whether the projects have been
- 11 included in anyone's 10-year plans?
- 12 A. Yes, they have been. The projects were included
- in UNSE's 10-year plans both in 2016 and 2017. And
- 14 those are included in the filed exhibits UNS-3B and
- 15 UNS-3C. I am not certain if those are admitted, but
- 16 they are located in there for reference. In 2016, the
- 17 filing was more general, and then in 2017, it detailed
- 18 out all of the facilities as the studies and project
- 19 progressed.
- 20 Q. Mr. Virant, what does Slide 11 show?
- 21 A. (BY MR. VIRANT) Slide 11 is the listing of
- 22 entities that we provided the joint application to. I
- 23 think the only thing to note, this is in the prefiled
- 24 direct testimony, so I won't run through everything, but
- 25 copies were hand delivered to Docket Control, ACC Legal

- 1 Division, ACC Utilities Division, and ACC Tucson office.
- 2 And the remainder of the entities listed were sent a
- 3 copy via certified mail.
- 4 Q. And after filing the application, would you
- 5 describe the various forms of notice of the hearing that
- 6 the applicants provided?
- 7 A. (BY MR. VIRANT) Yes. So in addition to that
- 8 notice of application, the applicants have complied with
- 9 notice requirements, rules, and the Chairman's
- 10 procedural order as it relates to notice of hearing.
- 11 The notice of hearing was published in newspapers, in
- 12 three newspapers, two times each, the Arizona Daily
- 13 Star -- could you go back one slide -- Nogales
- 14 International, and the Green Valley News on those dates
- 15 listed, which is also in the prefiled testimony.
- 16 Also we posted signs, notice of hearing signs
- 17 along the project route. 37 signs in total were posted.
- 18 Those were, as discussed in our prehearing conference,
- 19 on those locations. 17 were posted along the Nogales
- 20 interconnection project in publicly accessible areas
- 21 along alternative routes. And 20 signs were posted on
- 22 the Nogales Tap to Kantor upgrade project in similarly
- 23 publicly available areas along the alternative routes.
- 24 And then the notice of hearing was provided
- 25 certified mail with the return receipt requested to

- 1 those entities listed on the right half of the slide,
- 2 which again are listed in the prefiled testimony.
- 3 Q. Thank you.
- 4 Let's turn to Slide 13, where we describe or
- 5 where you are describing a little more detail about the
- 6 interconnection project. Would you describe what you
- 7 are covering in that slide.
- 8 A. (BY MR. VIRANT) Yeah. And we have hit on this
- 9 in a couple spots already. But the Nogales
- 10 interconnection project will enable economical electric
- 11 power and adequate and reliable electric power.
- 12 For economical power, the project will enable
- 13 cross-border commercial transactions, both firm
- 14 transactions and nonfirm transactions, and it should
- 15 result in savings for UNSE customers and Mexican
- 16 load-serving entities. Specifically as it --
- 17 CHMN. CHENAL: Member Woodall.
- 18 MEMBER WOODALL: Okay. I hope you are going to
- 19 really grind down on the details here, because I don't
- 20 know how anyone can predict that the power that will be
- 21 transported across this line is going to be economical.
- 22 It kind of depends on what the generator is charging for
- 23 it, doesn't it?
- MR. VIRANT: Yes, ma'am.
- 25 MEMBER WOODALL: So I mean that's my -- has been

- 1 my puzzlement, if you will, that any large
- 2 infrastructure like this is going to make the transfer
- 3 of electrons easier, but I guess the issue of economical
- 4 is like how do we know that. I mean, if we are going to
- 5 be getting it from Mexico, how do we know it is going to
- 6 be cheaper in Mexico?
- 7 MR. VIRANT: Sure. And there are market forces
- 8 at play.
- 9 MEMBER WOODALL: Sure. There is gas -- there is
- 10 going to be natural gas disruption. So the fact it is
- 11 going to be making electricity more economical I guess
- 12 is kind of like, it is kind of like wishful thinking,
- 13 unless you have got more details behind it.
- 14 MR. VIRANT: Yes. So there would be two ways
- 15 that there would be cost savings for UNSE customers.
- 16 The first is by power purchase. In the event UNSE
- 17 purchased power from a Mexican entity, the assumption is
- 18 they would only do so when it made sense to make that
- 19 purchase, and that would reduce the power purchase and
- 20 fuel costs that's borne by the customers.
- 21 The second way of savings that UNSE would
- 22 realize is related to the transmission. Any uses of the
- 23 merchant components of this project would also have to
- 24 use the UNSE system to access the project, whether they
- 25 are going south or to get beyond the project if they are

- 1 going north. So that increased usage on the existing
- 2 transmission system would lower the unit costs of
- 3 transmission on the UNSE system.
- 4 MEMBER WOODALL: I am kind of curious about that
- 5 last statement. I mean the transmission costs are going
- 6 to be the transmission costs, and they are not going to
- 7 necessarily transfer into lower charges per kilowatt
- 8 hour for the customer. So I am a bit puzzled by that.
- 9 But perhaps Mr. Beck could expound.
- 10 MR. BECK: Yes. Member Woodall, the issue with
- 11 the transmission charge to customers today, the rate
- 12 that we charge customers is based on our investment in
- 13 plant for transmission, effectively divided by the usage
- 14 of the system.
- Today our usage is probably 85 megawatts at peak
- 16 load for Nogales itself. In the future, if this project
- 17 moves forward, and because this is a merchant project,
- 18 it will not get built unless there is commitments made
- 19 by users of the system, which we anticipate getting
- 20 users up to 150 megawatts across the UNSE system.
- 21 That's the only place they can get transportation to get
- 22 to the project. Therefore, our 85 megawatt load today
- 23 will increase to 235 post project, which will more than
- 24 offset the additional cost that we have in plant on the
- 25 UNS system for the portions that are UNS specific

- 1 upgrades.
- 2 The balance of the project, the actual merchant
- 3 portion, the Nogales, for the most part the Nogales
- 4 interconnection project, will be paid for by users of
- 5 that system, which there has been mention of an open
- 6 solicitation process. That is underway. And the
- 7 project will not move forward unless, as I said earlier,
- 8 there is a commitment to actually utilize the project.
- 9 We haven't set a number, but, you know, you can
- 10 figure at least 70 or 80 percent commitment is going to
- 11 be required for the joint entities to agree to go
- 12 forward with the project. So at that point there will
- 13 be a guaranteed return through those users who are
- 14 signing up for long-term commitment on the tie project
- 15 itself across the border.
- To the point of economic electric power, the
- 17 power prices in Arizona, up in Arizona, specifically at
- 18 Palo Verde, are much lower than power prices in Mexico
- 19 today. And that's what makes this project attractive to
- 20 not only us as investors in the project, but to the
- 21 potential users, access to that cheaper market. So
- 22 there is definitely the opportunity for economic
- 23 electric power into Mexico.
- 24 MEMBER WOODALL: Into Mexico.
- MR. BECK: Into Mexico at this time. But that

- 1 does not mean at times there won't be cheaper power
- 2 available in Mexico that UNS Electric could actually
- 3 purchase rather than buying from the Palo Verde market.
- 4 And that's what we would be watching for, is whenever
- 5 prices showed cheaper in Mexico, that would be another
- 6 option for us to purchase from them and pass that
- 7 savings through to our customers.
- 8 MEMBER WOODALL: Would you anticipate short-term
- 9 or long-term power purchase agreements with entities in
- 10 Mexico?
- 11 MR. BECK: I think it is a little bit early to
- 12 determine that, but I think for purchases into the U.S.
- 13 it is likely going to be short-term transactions.
- MEMBER WOODALL: Okay.
- 15 MR. BECK: Spot market type for the most part.
- 16 We do expect long-term commitments coming from the U.S.
- 17 down to Mexico.
- 18 MEMBER WOODALL: So you are, UNSE is
- 19 anticipating making some money off of this line, and to
- 20 the extent that they are making money off of this line,
- 21 that means that much less money that you have to seek in
- 22 terms of returning rates because your overall costs are
- 23 lower?
- MR. BECK: Stated slightly differently, I don't
- 25 think UNS expects to make a lot of money on the project,

- 1 but we see the opportunity to reduce our transmission
- 2 costs to our customers. Kind of gets to the same place,
- 3 but it is a little bit different terminology.
- 4 MEMBER WOODALL: Sure.
- 5 MR. BECK: And then on the investment side, we
- 6 do see the potential to make some money on the actual
- 7 interconnection project itself through our MEH
- 8 affiliate.
- 9 MEMBER WOODALL: Thank you, Mr. Beck; thank you,
- 10 Mr. Virant. Appreciate it.
- 11 CHMN. CHENAL: Member Haenichen.
- 12 MEMBER HAENICHEN: Did I hear you say that the
- 13 cost, the generation cost of electricity, I presume you
- 14 mean at Palo Verde, is cheaper than Mexican generated
- 15 electricity, to generate it? How can that be?
- 16 MR. BECK: Yes, sir, Mr. Haenichen. The
- 17 resources in Mexico today are a lot of oil-fired
- 18 generation. And those that are gas-fired, there is
- 19 limitations on how much gas they can get into Mexico
- 20 today. So their resources, from the studies we have
- 21 looked at, are much higher than what the Palo Verde
- 22 market is.
- 23 The Palo Verde market to some degree is driven
- 24 by the renewables pushed in California right now. And
- 25 when there is an excess output of solar energy in the

- 1 California market, it almost gets dumped onto the Palo
- 2 Verde market, at least very low prices. So the average
- 3 price at Palo Verde is much lower than the average price
- 4 across Mexico today.
- 5 MEMBER HAENICHEN: Do I conclude from that that
- 6 you are saying in Mexico even their base-load generation
- 7 is done with oil or natural gas?
- 8 MR. BECK: To a large degree that is true. They
- 9 do have a little bit of hydro. Actually, they have a
- 10 considerable amount of hydro, but it is restricted right
- 11 now due to the same drought conditions we have
- 12 experienced. So their hydro output is relatively low.
- 13 So they do depend to a large degree on gas and the oil.
- 14 MEMBER HAENICHEN: So the essence of this, then,
- 15 it is the fact, that's the point, that their base-load
- 16 generation is costing way more than it should, so they
- 17 are essentially buying inexpensive base-load
- 18 electricity?
- 19 MR. BECK: That is our expectation what they
- 20 will do, yes.
- 21 MEMBER HAENICHEN: Thank you.
- 22 CHMN. CHENAL: Excuse me. Since we are on it, I
- 23 can't help myself. Mr. Magruder raised some issues
- 24 about the need and the amount of demand or the load for
- 25 at least the Nogales area, maybe Santa Cruz County,

- 1 something about 80 megawatts. I am not exactly sure the
- 2 territory, but 80 megawatts.
- Based on what you said, Mr. Beck, this system
- 4 will accommodate, what, 250 to 300 megawatts? Is that
- 5 what you said?
- 6 MR. BECK: 235 specifically with the project in
- 7 place, but the upgrades would probably be good for
- 8 around 275 to 300 megawatts.
- 9 CHMN. CHENAL: Okay. What I don't understand:
- 10 Is that increase in demand coming from Mexico, or based
- 11 on the solicitation process, are you hoping to get
- 12 clients here in the U.S. to make up that demand?
- 13 MR. BECK: The increase in usage of the system
- 14 would be as a result of the interconnection across the
- 15 border. Who those users would be kind of remains to be
- 16 seen. It could be all Mexican entities purchasing from
- 17 the U.S. that commit to a portion on the DC tie project.
- 18 It could be a U.S. entity who is a marketer taking a
- 19 position to sell into Mexico for the most part.
- I know our sister company, or sister side of our
- 21 company, is looking at the potential to buy in for a
- 22 small piece just for reliability purposes, to lock in a
- 23 piece coming from Mexico. That's another big benefit
- 24 for UNS Electric, is the opportunity to, in an
- 25 emergency, bring energy in from Mexico that otherwise

- 1 isn't available anywhere.
- 2 CHMN. CHENAL: So the need is based on the
- 3 additional line, the redundancy or the reliability
- 4 aspect, but the increase in the transmission we should
- 5 view predominantly as going from north to south into
- 6 Mexico; is that correct?
- 7 MR. VIRANT: I think that will fall out of the
- 8 open solicitation and who contracts for power on that
- 9 line. And we do get into that. And we can dive into it
- 10 now as well.
- 11 CHMN. CHENAL: I am jumping ahead, I know it. I
- 12 just couldn't help myself. But we will get into that.
- 13 Let's get back to your testimony, Mr. Virant.
- 14 MR. VIRANT: I think we covered the top half.
- 15 The bottom part of the slide is related to the adequate
- 16 and reliable electric power. Currently the Nogales area
- 17 relies on a single 55-mile transmission line. It is at
- 18 the end, or at the end of a radial line. These
- 19 facilities will benefit the area by providing access to
- 20 additional energy sources, markets, and ancillary
- 21 services.
- It would provide a second path to feed the
- 23 Nogales area from the south. The project would provide
- 24 bidirectional power flow, north to south, south to
- 25 north.

- 1 Voltage support and emergency assistance.
- 2 Voltage support and emergency assistance are
- 3 particularly useful for loads on the end of a long
- 4 radial line such as Nogales is. And those technical
- 5 components will be discussed further by Mr. Beck in his
- 6 testimony.
- 7 And finally, the projects will facilitate
- 8 regional economic development. Greater access to power,
- 9 more infrastructure, emergency services, and the
- 10 ancillary services should support growth in the area.
- 11 CHMN. CHENAL: Member Woodall.
- 12 MEMBER WOODALL: Have you quantified that?
- MR. VIRANT: No, ma'am, we haven't. Quantifying
- 14 the reliability?
- 15 MEMBER WOODALL: No, the economic advantages to
- 16 the region.
- 17 MR. VIRANT: No, ma'am, we didn't look into
- 18 studies of that.
- 19 But to your earlier point, generally additional
- 20 transmission will facilitate the growth of an area and
- 21 provide a more robust system. It is a little more
- 22 dramatic in this example because of the radial nature of
- 23 the system and voltage issues that have been identified
- in the past that the project can help with.
- 25 MEMBER WOODALL: I would be interested in

- 1 citations to that or references to areas. I do know
- 2 there is means, I think U.S. Department of Commerce,
- 3 that they can say, well, if you have got a construction
- 4 project there is so much from labor and then there is
- 5 imputed benefits because those workers are stopping at
- 6 the Circle K and getting grass -- gas, excuse me, I
- 7 didn't mean to say getting grass -- and et cetera, et
- 8 cetera. Of course I guess they might if they have a
- 9 medical marijuana card.
- 10 So I was wondering if your analysis on regional
- 11 economic development had some sort of components similar
- 12 to that. And it sounds like it doesn't. So was there
- 13 something like that addressed in the EIS at all? Was
- 14 there any analysis in there?
- 15 MR. VIRANT: The environmental assessment
- 16 prepared by the Department of Energy, I believe it has
- 17 that. I would defer that to Renee.
- 18 MEMBER WOODALL: Maybe somebody could just point
- 19 out where that is for me, because that's the whole
- 20 reason this is being touted as being beneficial for
- 21 Arizona, and I would like to have as much detail for the
- 22 Commissioners as possible.
- MR. VIRANT: Yes, ma'am. And I think those
- 24 studies you referenced and those efforts exist, and we
- 25 will look into those as well.

- 1 CHMN. CHENAL: Member Jones.
- 2 MEMBER JONES: I thought I would just kind of
- 3 step in, because the economy of Nogales depends in large
- 4 part on the ability of commerce to cross the border.
- 5 And the regular flows of that, particularly in the
- 6 winter when they have their winter produce, which
- 7 employs a lot of the people in Nogales --
- 8 professionally, in my day job, I am a customs house
- 9 broker. So I understand how those systems work. And
- 10 when you are relying on only one source of energy, if
- 11 that energy stops, then all of the electronic data
- 12 transfer that's necessary to actually move the cargo and
- 13 get release in the border goes away with it. And so it
- 14 is very -- it is imperative that you have reliable power
- 15 and redundancies built into there. So I could see where
- 16 having the availability of a second source of energy
- 17 would enable the community to keep going.
- 18 Not too long ago I believe there was a major
- 19 power outage, transformer, something went down, I
- 20 believe. I know this because our office in Nogales had
- 21 to buy a generator and continue working and clearing
- 22 customs documents electronically by use of a generator
- 23 because there was no other alternative. So that would
- 24 be something to consider.
- MR. VIRANT: Thank you.

- 1 BY MR. GUY:
- Q. Mr. Virant, before we move off this slide, I was
- 3 looking at some of the questions that Ms. Woodall asked
- 4 earlier. And one that we have not covered is Hunt's
- 5 interest in generation in Arizona or whether there is
- 6 any interest in generation. Could you describe what you
- 7 know about that?
- 8 MEMBER WOODALL: I didn't mean just in Arizona,
- 9 just for clarity. Thank you.
- 10 MR. VIRANT: No, Hunt is not involved in any
- 11 generation projects in Arizona. Hunt is involved in the
- 12 Southline Transmission Project, which is generally a
- 13 different service to be offered to customers. It is an
- 14 east-west line -- well, Member Woodall, you know what it
- 15 is, but for the others who weren't here, it is an
- 16 east-west and west-to-east transmission line that would
- 17 interconnect the El Paso region to the 500kV system
- 18 northwest of Tucson. An entity that did want to use the
- 19 Southline project and continue wheeling down to, down
- 20 the Vail to Valencia line and utilize the Nogales
- 21 interconnection project could. That's part of the open
- 22 access --
- MEMBER WOODALL: Of course.
- 24 MR. VIRANT: -- and open use of the project.
- 25 But the two projects stand wholly on their own, and one

- 1 wasn't built to facilitate the other.
- 2 MEMBER WOODALL: So I understand that the Hunt
- 3 companies are closely held for the most part, is that
- 4 correct, Mr. Virant?
- 5 MR. VIRANT: Yes, ma'am.
- 6 MEMBER WOODALL: Okay. So I understand you
- 7 might not know, but as far as you are aware, there is no
- 8 Hunt controlled entity which is in the process of
- 9 developing or planning any form of electrical generation
- 10 in the United States?
- 11 MR. VIRANT: There certainly isn't in Arizona,
- 12 to my knowledge.
- 13 MEMBER WOODALL: Well, I wasn't so concerned
- 14 about Arizona because, you know, it could be Texas,
- 15 could be New Mexico, could be Louisiana.
- 16 MR. VIRANT: I am not aware of it.
- 17 MEMBER WOODALL: Okay. So I guess -- and would
- 18 you expect to be aware if there was any?
- 19 MR. VIRANT: I would. And I will follow up for
- 20 you.
- 21 MEMBER WOODALL: Okay. Thank you very much,
- 22 sir. Appreciate it.
- MR. VIRANT: I guess the one thing I would add,
- 24 and it is one thing that we included in our petition for
- 25 declaratory order, is that there is no generation

- 1 associated with this project. That doesn't go to your
- 2 full question, but just to be clear, we have made those
- 3 statements with the Federal Energy Regulatory Commission
- 4 as well.
- 5 MEMBER WOODALL: It is highly relevant and I
- 6 appreciate your bringing it up, sir. Thank you.
- 7 MR. GUY: And Mr. Virant promised to follow up,
- 8 and I will, but I do know that Hunter Hunt in the SU
- 9 holdings side is on record saying that he is not in the
- 10 generation business, he is in the transmission business.
- 11 MEMBER WOODALL: And by my questions I mean no
- 12 disrespect or any conspiracy or any negative references.
- 13 It is just always good to know whose interests are in
- 14 play. So thank you for that.
- 15 MR. GUY: It is a good question. Thank you.
- 16 BY MR. GUY:
- 17 Q. Mr. Virant, moving on to the Presidential Permit
- 18 that was mentioned in the opening statement that you
- 19 might have mentioned earlier, could you give us an
- 20 overview of what the Presidential Permit application
- 21 process is?
- 22 A. Sure. By crossing the U.S.-Mexico border, it
- 23 requires a Presidential Permit that looks at two
- 24 different items. The Department of Energy and
- 25 specifically the Office of Electricity Delivery and

- 1 Energy Reliability will look at the environmental
- 2 impacts of the project and also the effect on regional
- 3 reliability.
- 4 The DOE has made a determination that they will
- 5 prepare an EA. And that followed the Presidential
- 6 Permit application that was filed by Nogales
- 7 Transmission in April of 2016. They filed notice of
- 8 that application made in May of '16. And then, since,
- 9 we have submitted two amendments to that application.
- 10 The first was in January of 2017. That followed some
- 11 outreach that we had done with, yep, entities that
- 12 Ms. Canales will reference in her testimony.
- 13 But effectively, the first amendment reflected a
- 14 comment from the U.S. Forest Service to move the
- 15 alignment 25 feet to the east. And that required a new
- 16 location, physical location of where that star was on
- 17 the map a couple slides back.
- 18 The second amendment that was filed, we filed it
- 19 at the end of May, and that reflected some electrical
- 20 reconfigurations of the project. The line between the
- 21 Gateway station and Valencia station, there is slight
- 22 reconfigurations there that were incorporated into that.
- 23 And I think the important thing to note is what
- 24 is in the CEC application and what is discussed in more
- 25 detail by Ms. Canales and the virtual tour, is the

- 1 updated electrical configuration.
- 2 CHMN. CHENAL: Member Woodall.
- 3 MEMBER WOODALL: And if I might ask, was this
- 4 amendment, Mr. Beck, are you familiar with the nature of
- 5 that amendment, and could you please provide a short
- 6 description of what and why?
- 7 MR. BECK: Yes. Specifically Amendment No. 2 is
- 8 related to a change in how UNSE proposed that we
- 9 interconnect the project to the UNSE system. Originally
- 10 we planned to connect the Gateway substation at Valencia
- 11 and not touch the existing line that goes from Vail all
- 12 the way to Valencia, except at the very end it just cut
- 13 into that.
- 14 We realized as we were looking at the
- 15 engineering for that that we would have to basically
- 16 rebuild the Valencia substation to accommodate that
- 17 particular type of configuration. And we identified the
- 18 opportunity to actually make Gateway the connection
- 19 point as well as the termination point for the line
- 20 coming down from Vail, and instead have Valencia tagged
- 21 onto Gateway.
- 22 So Valencia is at the end of the line versus
- 23 Gateway. As a result, we didn't have to rebuild the
- 24 Valencia substation. And the net savings was
- 25 approximately \$11 million for UNS Electric customers.

- 1 MEMBER WOODALL: Thank you, Mr. Beck.
- 2 BY MR. GUY:
- 3 Q. Mr. Virant, before we move off this slide, do
- 4 you have in front of you what is marked Exhibit UNS-17?
- 5 A. (BY MR. VIRANT) I probably do. I just pulled
- 6 up 18 and I found it in 18. Is it in 17?
- 7 Yes, I have UNS-17 in front of me.
- 8 O. Yeah. Can you confirm that UNS-17 is a copy of
- 9 the Presidential Permit and the two amendments? Permit
- 10 application, I am sorry.
- 11 A. (BY MR. VIRANT) Yep, it is the cover page for
- 12 the application and table of contents. Let me flip
- 13 through it all the way. It is the application.
- 14 And the first amendment discusses the shift in
- 15 the location of the border crossing, and the second
- 16 amendment included in UNS-17 is a couple-page
- 17 description and discussion of what Mr. Beck just
- 18 referenced, the request by UNS Electric to make that
- 19 configuration change and the cost savings associated
- 20 with it.
- 21 O. And for clarification, which may be one reason
- 22 it threw you off, the permit application, when
- 23 submitted, did it also contain voluminous exhibits?
- 24 A. (BY MR. VIRANT) Yes.
- MR. GUY: And those were -- I guess for the

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- 1 record I will state those are actually attached in the
- 2 application itself, so we omitted them from the -- they
- 3 are contained in the CEC application itself, so we
- 4 omitted them from this Presidential Permit application.
- 5 And with that, Chairman, we would offer Exhibit
- 6 UNS-17.
- 7 CHMN. CHENAL: Any objection?
- 8 (No response.)
- 9 CHMN. CHENAL: UNS-17 is admitted.
- 10 (Exhibit UNS-17 was admitted into evidence.)
- 11 BY MR. GUY:
- 12 Q. Mr. Virant, would you please describe the cost
- 13 of the various alternative routes?
- 14 A. (BY MR. VIRANT) Sure. As you will see on the
- 15 chart 15 on the screen or in the materials in front of
- 16 you, the cost of the Nogales interconnection project
- 17 doesn't vary greatly across any of the four
- 18 alternatives. The reason for that is that the
- 19 transmission is roughly five miles, and the different
- 20 alternatives, 1 through 4, don't range in a great degree
- 21 across those.
- 22 So I believe it is in the written testimony, but
- 23 it ranges from roughly five to six miles, so there isn't
- 24 a great degree of change amongst the transmission. And
- 25 the substation equipment required for the project would

- 1 be required regardless of which alternative is chosen.
- 2 So you will notice that that's flat across all the route
- 3 alternatives.
- 4 So in summary, the estimated costs of the
- 5 equipment for the Nogales interconnection project is
- 6 approximately \$80 million. We didn't include
- 7 right-of-way acquisition on this slide simply because we
- 8 haven't gone out and done a detailed study or started
- 9 any negotiations with the landowners. But the equipment
- 10 costs are fairly constant at \$80 million. And we expect
- 11 that the right-of-way across the different alternatives
- 12 would be similar.
- 13 CHMN. CHENAL: Member Woodall.
- 14 MEMBER WOODALL: May I inquire how much of this
- 15 is going to be the State Land Department land and how
- 16 much is private land, percentage-wise or miles, whatever
- 17 is easier for you, sir?
- 18 MR. VIRANT: State land for the Nogales
- 19 interconnection project should be zero percent. And I
- 20 believe there is a chart in my prefiled testimony, but
- 21 the land use in this area is overwhelmingly private, so
- 22 not federal land, with the exception of the corridor,
- 23 which will be discussed later, right along the border.
- 24 It is generally private land and City of Nogales land.
- 25 There is a small, couple percent for Arizona Department

- 1 of Transportation crossings. But it is not federal or
- 2 state land for the Nogales interconnection project.
- 3 MEMBER WOODALL: If you can't get it by
- 4 agreement, was anyone going to exercise the right of
- 5 eminent domain?
- 6 MR. VIRANT: We have done a tremendous amount of
- 7 outreach that Ms. Canales will discuss in her testimony.
- 8 But we don't expect that to be the case. For the
- 9 merchant components of the Nogales interconnection
- 10 project, that would be the DC tie at the Gateway
- 11 substation down to the border, there are four
- 12 landowners, I believe. And given the land use there and
- 13 the conversations we have had, we don't expect that to
- 14 be the case.
- 15 MEMBER WOODALL: They are happy to see you,
- 16 aren't they? Okay, you don't need to answer that.
- 17 Thank you.
- 18 BY MR. GUY:
- 19 O. Mr. Virant, you testified, you referred to the
- 20 merchant transmission portion of the project. Describe
- 21 the rest of the slide where you distinguish between the
- 22 network upgrades and the merchant project.
- 23 A. (BY MR. VIRANT) Sure. The Nogales
- 24 interconnection project will have a merchant
- 25 transmission component and a network upgrade component.

- 1 The merchant transmission component will be from the
- 2 Gateway substation down to the border.
- 3 So within the Gateway substation there will be
- 4 DC tie equipment. I am working in my mind from east to
- 5 west. There will be DC tie equipment. There will be
- 6 230kV equipment, and then there will be transmission
- 7 line 230kV to the border. Those would be the components
- 8 of the merchant transmission project.
- 9 The network upgrades would be the items to the
- 10 east of that, so the east side of the DC tie, not
- 11 including the DC tie. And there would be 138 equipment
- 12 to connect to the DC tie, and then a transmission line
- 13 between the Gateway, new Gateway, UNSE Gateway station
- 14 and the Valencia station. That would be a
- 15 double-circuit 138 line from Gateway towards Valencia.
- 16 One circuit would go to a point about 1900 feet
- 17 west of Valencia, where it would connect to the existing
- 18 Vail to Valencia line, thereby creating the Vail to
- 19 Gateway line. And the other side of that double circuit
- 20 line between Gateway and Valencia would go in its
- 21 entirety from Vail -- excuse me. It would go from
- 22 Valencia roughly three miles to the east. I said it
- 23 backwards twice. The second circuit on that 138 line
- 24 that originates at Gateway would run from Gateway to the
- 25 east, terminate at Valencia. Got it right that time.

- 1 Apologies.
- 2 CHMN. CHENAL: That's fine.
- MR. VIRANT: And that's covered in detail by
- 4 Ms. Canales in her routing discussion.
- 5 MEMBER WOODALL: Just one, if I may. So just
- 6 for clarity's sake, who is paying for the network
- 7 upgrades?
- 8 MR. VIRANT: Yes, ma'am. The network upgrades
- 9 would be funded by UNS Electric, and Mr. Beck covers
- 10 that in his testimony.
- 11 MEMBER WOODALL: Okay, great.
- 12 CHMN. CHENAL: Member Hamway.
- 13 MEMBER HAMWAY: So the Gateway substation is
- 14 going to be jointly owned by the merchant group and also
- 15 by UNSE. So if the merchant piece doesn't go forward,
- 16 then UNSE would be responsible for the entire. And so
- 17 another question is the 80 million, is that the total
- 18 cost split by the two entities, or is that half of what
- 19 it costs?
- MR. VIRANT: Yes, ma'am. So if the merchant
- 21 project doesn't go forward, UNSE wouldn't be on the hook
- 22 to construct those assets.
- I think the second -- a second question in there
- 24 was how are those costs split. The costs, roughly
- 25 80 million, are overwhelmingly skewed towards the

- 1 merchant transmission component, with a less than
- 2 10 percent amount attributable to UNSE for the Nogales
- 3 interconnection project.
- 4 MEMBER HAMWAY: And who will be the operator of
- 5 that substation?
- 6 MR. VIRANT: Yeah. Will you flip to the next
- 7 slide.
- 8 MEMBER HAMWAY: I am sorry.
- 9 MR. VIRANT: No. The question means it was a
- 10 perfectly designed PowerPoint presentation.
- 11 But so the Nogales Gateway substation, which --
- 12 let me back up.
- 13 You were looking at an ownership map for the
- 14 Nogales interconnection project that showed joint
- 15 ownership of Gateway.
- 16 MEMBER HAMWAY: Correct.
- 17 MR. VIRANT: Within Gateway is going to be two
- 18 different sets of facilities.
- 19 MEMBER HAMWAY: Right.
- 20 MR. VIRANT: The Gateway substation will include
- 21 the UNSE Gateway, which will have 138kV equipment, and
- 22 then Gateway will also include the Nogales Gateway
- 23 substation that will have DC tie equipment and 230kV
- 24 equipment.
- 25 Getting back to your original question, the

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- 1 Gateway substation would be owned in those percentages,
- 2 or the land uses would be owned for those facilities by
- 3 the respective parties. And the operator of that would
- 4 depend on which side of the Gateway substation you are
- 5 speaking of.
- 6 So for the UNSE Gateway, the 138 facilities,
- 7 that would be operated by UNSE. For the Nogales Gateway
- 8 substation, that would be constructed and owned by
- 9 Nogales Transmission and operated by Nogales Frontier
- 10 Operations.
- 11 MEMBER HAMWAY: So the 80 million includes both
- 12 of those components.
- MR. VIRANT: Yes, ma'am. And that 80 million is
- 14 overwhelmingly skewed towards the merchant components of
- 15 the project.
- 16 MEMBER HAMWAY: Right. Okay.
- 17 MR. VIRANT: So working through the rest of this
- 18 slide, I may have butchered -- and I apologize, Member
- 19 Hamway, for that on your question -- but the Nogales
- 20 Gateway substation will be constructed by Nogales
- 21 Transmission and owned by Nogales Transmission. It will
- 22 be operated by Nogales Frontier Operations. And we get
- 23 into those entities and how they work in a slide from
- 24 now.
- 25 And similarly to the Nogales Gateway substation,

- 1 the 230kV line from the Nogales Gateway substation to
- 2 the border would be owned and operated -- owned and
- 3 constructed by Nogales Transmission and operated by
- 4 Nogales Frontier Operations.
- 5 And the UNSE Gateway substation, which we have
- 6 covered, would be constructed, owned and operated by
- 7 UNSE. The Gateway to Valencia, the transmission line,
- 8 that one circuit that goes that entire way, Gateway to
- 9 Valencia, would be constructed, owned, and operated by
- 10 UNSE. And then the extension of the Vail to Valencia
- 11 138kV line that creates the Vail to Gateway 138kV line
- 12 would be owned and operated and constructed by UNSE.
- 13 MEMBER HAMWAY: Okay. Thank you. I should have
- 14 looked ahead.
- 15 BY MR. GUY:
- 16 O. Mr. Virant, we touched on the open solicitation
- 17 earlier, but let's take a step back, and would you
- 18 describe how the capacity on the merchant project is
- 19 expected to be allocated, and what process you use to
- 20 get there?
- 21 A. Sure. The capacity on the merchant components
- 22 of the Nogales interconnection project would be subject
- 23 to an open solicitation. Generally that solicitation
- 24 has to be opened to all parties, well advertised, equal
- 25 information to those parties, transparent, not unduly

- 1 preferential, no undue discrimination.
- 2 Similar to open access criteria, that process
- 3 and that path is really spelled out in what we call the
- 4 petition for declaratory order. And the project,
- 5 Nogales Transmission and Nogales Frontier Operations,
- 6 filed a petition for declaratory order in December of
- 7 2016. And among other things, it requested Nogales
- 8 Frontier Operations be granted negotiated rate
- 9 authority, and that it could authorize up to 100 percent
- 10 of its initial transmission rights to anchor customers.
- 11 Also in that petition was the description of an
- 12 open solicitation process that spelled out what the
- 13 criteria would be for that solicitation process, how it
- 14 would be implemented, and how the parties would be
- 15 screened and rank.
- 16 That petition, again, was filed in December.
- 17 There was a supplement to that filed in April and also
- 18 in June of 2017, the April -- both to address questions
- 19 from FERC staff and to address the configuration change
- 20 that was discussed related to the project.
- 21 As you know, the Federal Energy Regulatory
- 22 Commission has been without a quorum since about the
- 23 beginning of this year. And they recently reestablished
- 24 their quorum about a month ago, and there is a larger
- 25 backlog of applications or petitions with FERC. They

- 1 began issuing orders and they are working through that
- 2 backlog. But our application does remain pending with
- 3 FERC.
- 4 The process that we described in that and that
- 5 we have pursued is consistent with other open
- 6 solicitations that have been approved by FERC. And an
- 7 open solicitation was launched in July of this year,
- 8 July 17th, for a 45-day window that closed on
- 9 August 31st, so at the end of last month.
- The goal there was to identify the potential
- 11 transmission customers for bilateral negotiations and
- 12 make sure everybody who may be interested in the
- 13 transmission capacity on the project, on the merchant
- 14 components of the project, had an opportunity to learn
- 15 about it and bid into that process.
- 16 The solicitation itself has been managed by an
- 17 independent third party, Energy Strategies. So they
- 18 designed a web page. They hosted an informational
- 19 webinar, pulled together expressions of interest forms,
- 20 which is what parties submitted at the end of the open
- 21 solicitation window. And most importantly, they are in
- 22 charge of the screening and ranking of those parties
- 23 that come into the solicitation.
- 24 CHMN. CHENAL: Member Woodall.
- 25 MEMBER WOODALL: Okay. I know I am getting into

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- 1 super secret stuff now, so if you can't tell me, you
- 2 can't tell me. But first of all, how many proposals did
- 3 you receive and how many of those were determined to be
- 4 credible? I know you can't tell me who, so I am not
- 5 asking who.
- 6 MR. VIRANT: Yes. So I have not seen the
- 7 expressions of interest. They went to the independent
- 8 solicitation manager, so I haven't seen them. There was
- 9 a hefty number of them, as these things go, and with one
- 10 more that is being worked through by the solicitation
- 11 manager.
- 12 What we can say is that a diverse set of
- 13 counterparties submitted into the open solicitation.
- 14 The interest in, in the capacity was about equal in the
- 15 north-to-south and south-to-north direction. And the --
- 16 I lost my train of thought.
- 17 MEMBER WOODALL: So basically more than -- I was
- 18 going to say bigger than a bread box, but that would be
- 19 way too fey. It would be like between 10 and 20? Or
- 20 can you even give me numbers? I am just trying to get
- 21 an idea how hot a deal this was.
- 22 MR. VIRANT: Sure. So in the -- I apologize for
- 23 losing where I was. But the expressions that, the
- 24 capacity interest that came in is well in excess of the
- 25 project's capacity. Multiples of the project's capacity

- 1 were expressed.
- 2 MEMBER WOODALL: That's enough for me. I don't
- 3 require more details. Thank you very much.
- 4 CHMN. CHENAL: Again, Mr. Virant, I am a little
- 5 confused. The expressions of interest were power from
- 6 Mexico to the U.S. as well as from U.S. to Mexico, is
- 7 that correct?
- 8 MR. VIRANT: That's correct.
- 9 CHMN. CHENAL: So I thought from Mr. Beck's
- 10 comments earlier that the vast majority of the power --
- 11 of the use of the line will be transmitting power from
- 12 the U.S. to Mexico.
- MR. VIRANT: Yep. And you beat me to it. You
- 14 are correct. It is not necessarily inconsistent with
- 15 what Mr. Beck said. While the expressions of interest
- 16 were very similar in the north-to-south and
- 17 south-to-north direction, one of the components of those
- 18 expressions of interests is the pricing. So entities
- 19 could express different prices in the south to north or
- 20 north to south. And that is one of those market factors
- 21 that would affect these bilateral negotiations. So
- 22 those two concepts, while they may seem so, aren't
- 23 necessarily inconsistent.
- 24 CHMN. CHENAL: Okay. I understand.
- Yes, Member Hamway.

- 1 MEMBER HAMWAY: So in the first part you said
- 2 that you have the authorization to allocate up to
- 3 100 percent of the capacity to anchor customers. So an
- 4 anchor customer is an investor, is that correct?
- 5 MR. VIRANT: No, ma'am.
- 6 MEMBER HAMWAY: No.
- 7 MR. VIRANT: An anchor customer would be in the
- 8 real estate example of like a shopping mall: if you get
- 9 Dillard's and Foley's in there, and then all the other
- 10 stores come around it.
- 11 MEMBER HAMWAY: Okay. So if your anchor
- 12 customers took up 100 percent of your capacity, then you
- 13 really don't have a need for open solicitation, correct?
- 14 MR. VIRANT: So the open solicitation is a
- 15 requirement for a merchant transmission project that is
- 16 granted negotiated rate authority. So I would say that
- 17 an anchor tenant would be an output of the open
- 18 solicitation rather than taking the place of the need of
- 19 it.
- Is that responsive to your question?
- 21 MEMBER HAMWAY: Yeah. I had forgotten what an
- 22 anchor was from the Southline and from the SunZia. So
- 23 now I better understand it.
- MR. VIRANT: Okay. And just, that process will
- 25 continue. The independent solicitation manager received

- 1 those expressions of interest at the end of last month.
- 2 We expect negotiations to begin sometime this month and
- 3 will take some time to complete.
- 4 CHMN. CHENAL: Thank you.
- 5 Member Woodall.
- 6 MEMBER WOODALL: Okay. I know you can't predict
- 7 because I realize it is negotiations over money, but
- 8 typically how long would something like this take? Six
- 9 months? Three months? A year?
- 10 MR. VIRANT: You know, it is tough to handicap.
- 11 There haven't been a lot of merchant projects built, so
- 12 there is probably not a good metric to estimate what
- 13 the, what the timeline would be. We are eager to have
- 14 those expressions of interest turn into binding
- 15 transmission service agreements, and keep our schedule
- 16 that would get the project in service in 2019. So I
- 17 would think it is in an amount of time that's less than
- 18 a year. But it certainly would be months, as it is
- 19 complicated, as you alluded to.
- 20 MEMBER WOODALL: Of course. And, Mr. Guy, I
- 21 know this is no surprise to you, but the Commissioners
- 22 have expressed concerns in the past over the need to
- 23 extend the terms of certificates of environmental
- 24 compatibility. And I think it would be a good idea to
- 25 have a thorough explication on the record of how

- 1 complicated this financing and negotiation component is.
- 2 Because there have been companies that have come in and
- 3 needed to have an extension, and the Commission has
- 4 really wanted to have more thorough details. And I know
- 5 I didn't need to tell you any of that, but I would just
- 6 make that suggestion that you have kind of a robust
- 7 record here on this one.
- 8 Thank you.
- 9 CHMN. CHENAL: But we can't give you a CEC for
- 10 more than two years so... Just kidding.
- 11 All right. So I am looking at the clock. I see
- 12 it is 3:47. And we are going to go to 5:00 and maybe go
- 13 a little more. But I don't know how much more we have
- 14 with Mr. Virant, or if --
- 15 MR. GUY: Excuse me. I think this is actually
- 16 it. Unless he wanted one conclusory statement or
- 17 something, I believe we are probably done.
- 18 Although I do think, Ms. Morrissey reminded me
- 19 that we have been talking about the FERC petition for
- 20 declaratory order, we probably ought to get that in the
- 21 record and offer that. But after that we are probably
- 22 completed.
- 23 CHMN. CHENAL: Let's complete Mr. Virant, and
- 24 then we can take maybe a short break.
- 25 BY MR. GUY:

- 1 O. Just to deal with that one procedural issue, I
- 2 believe it is Exhibit UNS-18, can you confirm that is
- 3 the FERC petition for declaratory order?
- 4 A. (BY MR. VIRANT) It is.
- 5 Q. And were you involved in the preparation of that
- 6 document?
- 7 A. (BY MR. VIRANT) Yes. I was directly involved
- 8 in preparing and reviewing that document.
- 9 MR. GUY: And Chairman, we would offer then
- 10 Exhibit UNS-18.
- 11 CHMN. CHENAL: Any objection?
- 12 (No response.)
- 13 CHMN. CHENAL: All right. UNS-18 is admitted.
- 14 (Exhibit UNS-18 was admitted into evidence.)
- 15 CHMN. CHENAL: I believe we already admitted 17,
- 16 is that correct?
- 17 Okay, very good.
- 18 Thank you, Mr. Virant. I have a feeling you are
- 19 going to be asked more questions as the hearing goes on,
- 20 but thank you for the initial portion of your testimony.
- 21 MR. VIRANT: Thank you for the opportunity.
- 22 CHMN. CHENAL: Should we -- is this a good time,
- 23 Mr. Guy, to take a short 10-minute break?
- MR. GUY: Yes. We would be transitioning to
- 25 Ms. Canales next.

- 1 CHMN. CHENAL: All right. Thanks. Let's do
- 2 that, 10-minute break.
- 3 (A recess ensued from 3:48 p.m. to 4:10 p.m.)
- 4 CHMN. CHENAL: All right, everyone. If we could
- 5 take our seats and we will resume the afternoon session.
- 6 Everyone seems to be enjoying the food that was brought
- 7 out at 1:30 or so, you know, right before the dinner
- 8 that will be brought out at 5:00.
- 9 Okay. Mr. Guy.
- 10 MR. GUY: Thank you, Chairman.
- We would ask, with the questions there,
- 12 Ms. Canales, Gabriela Canales.
- 13 BY MR. GUY:
- 14 Q. Ms. Canales, would you state for the record your
- 15 name and who you are employed by.
- 16 A. (BY MS. CANALES) My name is Gabriela Canales,
- 17 and I am employed by Hunt Power, LP.
- 18 Q. And what is your role at Hunt Power?
- 19 A. (BY MS. CANALES) I am a project development
- 20 advisor, and I implement development strategies for
- 21 electric transmission projects. And I also manage a
- 22 team of consultants executing development strategies.
- Q. And you are probably going to need to slow down,
- 24 because I am often criticized for talking too fast.
- 25 A. (BY MS. CANALES) Okay.

- 1 Q. You should have several exhibits in front of
- 2 you. Could you see if you can locate Exhibit UNS-5,
- 3 UNS-6, and UNS-6.1.
- 4 A. (BY MS. CANALES) Yes.
- 5 Q. And can you confirm that UNS-5 is your written
- 6 direct testimony that has been filed in this proceeding?
- 7 A. (BY MS. CANALES) Yes.
- 8 Q. And is UNS-6 a copy of your hearing
- 9 presentation?
- 10 A. (BY MS. CANALES) Yes.
- 11 Q. Were both those documents prepared by you or
- 12 under your supervision?
- 13 A. (BY MS. CANALES) Yes.
- 14 Q. Have you reviewed those documents since they
- 15 were filed?
- 16 A. (BY MS. CANALES) Yes.
- 17 Q. And have you identified any changes you would
- 18 make to those documents?
- 19 A. (BY MS. CANALES) I have.
- 20 Q. And are most of those changes identified in
- 21 UNS-6.1?
- 22 A. (BY MS. CANALES) Some have. But in reviewing
- 23 my prefiled testimony and presentation, I have further
- 24 changes.
- Q. And could you tell us what those additional COASH & COASH, INC. 602-258-1440 www.coashandcoash.com Phoenix, AZ

- 1 changes are?
- 2 A. (BY MS. CANALES) In UNS-5, page 4, line 1, it
- 3 should read and added what are now route segments 2, it
- 4 should be a 3. Or should I just write it on here or
- 5 should I walk you through?
- 6 Q. Yes. No, you can write it. Make the change on
- 7 the document in front of you, but then also state it
- 8 verbally so the Committee and others know what change
- 9 you are making.
- 10 A. (BY MS. CANALES) Okay. That is the only change
- 11 to the prefiled testimony. In UNS-6, Slide 5, I would
- 12 like to strike through the bullet point that reads
- 13 Arizona Corporation Commission Staff and Commissioners.
- 14 Q. And with those changes, if you were to be asked
- 15 the same questions in your prefiled testimony today that
- 16 you were asked at the time they were written, would your
- 17 answers be the same?
- 18 A. (BY MS. CANALES) Yes.
- 19 MR. GUY: Chairman, with that we would offer
- 20 Exhibit UNS-5, UNS-6, and UNS-6.1 into evidence.
- 21 MEMBER WOODALL: I am sorry, what was the last
- 22 change?
- MS. CANALES: Sure. In UNS-6, the presentation,
- 24 and Slide 5, I would like to strike through the bullet
- 25 point that reads Arizona Corporation Commission Staff

- 1 and Commissioners. And just background, we are listing
- 2 the attendees of the 2015 outreach meetings, and we do
- 3 have separate meetings, but we --
- 4 MEMBER WOODALL: But they weren't there.
- 5 MS. CANALES: Correct.
- 6 CHMN. CHENAL: All right. UNS-5, UNS-6, and
- 7 UNS-6.1, any objection?
- 8 (No response.)
- 9 CHMN. CHENAL: They are all admitted.
- 10 (Exhibits UNS-5, UNS-6, and UNS-6.1 were
- 11 admitted into evidence.)
- 12 MR. GUY: Thank you, Ms. Canales.
- 13 BY MR. GUY:
- 14 Q. We have loaded a copy of the UNS Exhibit 6 on
- 15 the presentation computer. Using that slide, would you
- 16 describe your educational and professional background,
- 17 please.
- 18 A. (BY MS. CANALES) Yes. I graduated with a
- 19 bachelor of engineering in chemical engineering from
- 20 Instituto Technológico y de Estudios Superiores de
- 21 Monterrey. And this was back in December of 2010. Most
- 22 recently I graduated from Southern Methodist University,
- 23 master's in business administration in energy finance.
- 24 And that was in December of 2016.
- 25 MEMBER WOODALL: May I ask a question? The

- 1 Instituto Technológico y de Estudios Superiores de
- 2 Monterrey, that's the MIT of Mexico, is it not?
- 3 MS. CANALES: Okay.
- 4 MEMBER WOODALL: Okay. I just want to make sure
- 5 you have got full props for that.
- 6 MS. CANALES: Yes, thank you. It is a great
- 7 school.
- 8 MEMBER WOODALL: Thank you.
- 9 MS. CANALES: Thank you.
- 10 BY MR. GUY:
- 11 Q. Ms. Canales, what is your role, or what has been
- 12 your role in the Nogales interconnection project and the
- 13 Nogales Tap to Kantor upgrade project?
- 14 A. (BY MS. CANALES) I am a project development
- 15 advisor for Hunt Power, and I have overseen development
- 16 activities in the Nogales interconnection project. And
- 17 specifically I am the primary contact for routing,
- 18 outreach, and federal and state permitting activities.
- 19 O. And we have on the screen now an outline of some
- 20 of the major topics in your prefiled testimony. Maybe
- 21 repeating what you just said, but can you give us an
- 22 overview of what your testimony covered?
- 23 A. (BY MS. CANALES) Yes. I will walk through our
- 24 route selection process. I will give a summary of our
- 25 public outreach. And I will also talk about the

- 1 proposed tour schedule and protocol that we have
- 2 prepared, as well as walk you through a virtual tour of
- 3 the Nogales interconnection project.
- 4 Q. And this next slide, Slide 3, touches on the
- 5 route selection process. Would you describe that
- 6 process for the interconnection project?
- 7 A. (BY MS. CANALES) Yes. The route selection
- 8 process began with a comprehensive multiyear
- 9 environmental study process. And we conducted field
- 10 studies as well as impact assessments, and these will be
- 11 described in more detail in the testimony of Michelle
- 12 Bissonnette.
- 13 And our routing process also included an
- 14 extensive stakeholder outreach and public involvement
- 15 and our review of alternatives based on this feedback
- 16 from the public. And this began in 2015 in the
- 17 anticipation of a Presidential Permit application
- 18 filing.
- 19 O. Give us a little more detail on the
- 20 February 2015 meetings you mentioned.
- 21 A. (BY MS. CANALES) Our first round of open house
- 22 meetings were held on February 5th here in Nogales, and
- 23 we conducted an open house meeting as well as an agency
- 24 and stakeholder meeting. At this meeting we provided a
- 25 general project area map, and the route that was

- 1 depicted was the previously approved route from Case
- 2 No. 111 for the Sahuarita to Nogales transmission line
- 3 project. And this was presented to the public in these
- 4 meetings.
- 5 And from this feedback, we then decided to split
- 6 the route into numbered segments. And we added several
- 7 route segment variations. We will discuss and show what
- 8 these segment variations are. But this is segment
- 9 variation -- No. 3 it should read here, so if I can make
- 10 that change in the presentation as well.
- 11 Slide 4, it should read route variations 3 and
- 12 12. And we also looked at alternative locations for the
- 13 Gateway substation. And this was based on some of the
- 14 landowner feedback, and actually based on this feedback
- 15 is why we added these two route variations, 3 and 12.
- 16 Q. Do you recall if the applicants included in
- 17 Exhibit J-2 of the application the materials that were
- 18 used at these meetings?
- 19 A. (BY MS. CANALES) Yes. The presentations were
- 20 included in Exhibit J-2K, I believe.
- 21 O. And looks like the slide refers to additional
- 22 meetings in September '17. Will you describe those for
- 23 us?
- 24 A. (BY MS. CANALES) Yes. Based on feedback from
- one of the NGOs in February, from the February 5th

- 1 meeting, there was a request for a site visit and a tour
- 2 of the project area. So we listened, and we followed up
- 3 with a second round of meetings on September 17th, also
- 4 here in Nogales. And we presented the route segment
- 5 variations based on feedback, like I said, from
- 6 February 5th. And we had, we had several agencies
- 7 attend, and I will list those in my next slide.
- 8 So here in Slide 5 we have the list of agencies
- 9 that attended both meetings, February 5th and
- 10 September 17th.
- 11 Q. And then separate more recently in preparation
- 12 for the joint application, could you describe the
- 13 additional outreach that you undertook prior to filing?
- 14 A. (BY MS. CANALES) Yes. Specifically for the
- 15 filing of our CEC joint application we held two open
- 16 house meetings, one on June 21st in Sahuarita, and on
- 17 June 22nd in Nogales.
- 18 And for these meetings we provided extensive
- 19 notice. We prepared flyers that were mailed to
- 20 businesses and homes within a 25-mile buffer of the
- 21 centerline of both the Nogales interconnection project
- 22 and the Nogales to Kantor upgrade project, and this
- 23 included roughly 2,000 homes and businesses. We also
- 24 e-mailed this same flyer to our interested parties list
- 25 that we have kept from our outreach through our

- 1 Presidential Permit application process. And separately
- 2 we published notice in local papers. We published in
- 3 the Sahuarita Sun, the Nogales International, the Green
- 4 Valley News on June 14th, June 16th, and June 18th
- 5 respectively.
- 6 Separately there was also an article in the
- 7 Nogales International written about the project, and
- 8 this was published on June 20th. Additionally, we had a
- 9 presentation in the open house meetings at the Santa
- 10 Cruz County board, this was on June 7th, and at the City
- 11 of Nogales open house meeting on June 11th, like I said,
- 12 specifically for the purpose of giving notice about
- 13 these meetings.
- 14 Q. And did you receive any feedback from these open
- 15 houses?
- 16 A. (BY MS. CANALES) Yes, we did. I will talk
- 17 specifically about feedback regarding the Nogales
- 18 interconnection project, and Mr. Beck will talk about
- 19 feedback regarding Nogales Tap to Kantor upgrade
- 20 project, which was both largely positive.
- 21 Specifically for the interconnection project, we
- 22 received one comment card from an impacted landowner.
- 23 And the comment card supported our preferred
- 24 Alternative 3, and also cited the benefits of redundancy
- 25 to the existing Vail to Valencia line, and how he saw

- 1 the benefits that our project would bring.
- Q. And the slide, this slide, Slide 8, refers to
- 3 additional meetings with entities. This is outside of
- 4 the open houses, is that correct?
- 5 A. (BY MS. CANALES) Yes. Outside of the open
- 6 house meetings, we met with the entities listed in this,
- 7 in this slide.
- 8 Specifically I want to point out the U.S. Forest
- 9 Service. Like Mr. Virant pointed out, we had a meeting,
- 10 or we had several interactions with the Forest Service,
- 11 and based on their feedback, we made changes to the
- 12 location of route segments, I believe it is, 11, 13 and
- 13 15. And we shifted the centerline of the project 25
- 14 feet to the east to make that farther away from the
- 15 Coronado National Forest. As a result, we had to amend
- 16 our Presidential Permit application, as discussed by
- 17 Mr. Virant.
- 18 And like I mentioned on my correction to the
- 19 presentation, we did meet with, outside of open house
- 20 meetings, with Arizona Corporation Commission Staff and
- 21 Commissioners.
- 22 O. And you mentioned the selection of -- I think
- 23 you mentioned the selection of Alternative Route 3 is
- 24 the preferred route. Would you describe the basis of
- 25 that selection?

- 1 A. (BY MS. CANALES) Yes. Our preferred
- 2 Alternative 3 has several design benefits. And this
- 3 includes the fact that it is a straighter route as
- 4 compared to several of the other route alternatives. A
- 5 straighter route means it has fewer angled structures
- 6 and dead-end structures, which typically have a larger
- 7 footprint. It also, because of this same reason, has
- 8 overall less ground disturbance even than the shortest
- 9 route.
- 10 Related to access, we have several points here,
- 11 route Alternative 3 is the route that has the easiest
- 12 access, compared especially to route Alternative 2 and
- 13 route Alternative 4, because these alternatives are more
- 14 closely located to dense industrial areas. And
- 15 therefore, our preferred alternative, Alternative
- 16 Route 3, provides opportunities for improved safety,
- 17 also easier access during both O&M activities throughout
- 18 the life of the project but also through construction,
- 19 and requires the least amount of access roads because of
- 20 this reason.
- 21 And related to the outreach, preferred
- 22 Alternative 3 addresses the impacted landowners'
- 23 concerns. And specifically with the Forest Service, as
- 24 compared to route Alternative 1. This diminishes the
- 25 amount of route that is adjacent to the forest.

- 1 Q. Thank you.
- 2 The next few slides appear to be a group of
- 3 maps. Would you describe what you are showing there?
- 4 A. (BY MS. CANALES) Yes. Slide 10 through Slide
- 5 21 show maps of each one of the route alternatives. And
- 6 they are split into zoomed-in versions in these maps.
- 7 And they are here for the Committee to use if you find
- 8 them useful. But I can go through the specifics of each
- 9 route on our virtual tour, if that's okay.
- 10 Q. And if you are ready to do that, we need
- 11 probably one minute to switch a laptop, and then we will
- 12 be able to do that.
- 13 Ms. Canales, it looks like we have the
- 14 presentation on the screen now, which it looks like the
- 15 start of the Google flyover. And on the left-hand
- 16 screen and on the right is a copy of the overview map
- 17 that, I believe, was in Mr. Virant's testimony. At this
- 18 point I am going to hand the reins over to you to walk
- 19 us through the flyover.
- 20 A. (BY MS. CANALES) Yes, thank you.
- In the screen we are looking at route
- 22 Alternative 1, and this route is 5.8 miles long. And
- 23 this is the previously approved route in Case No. 111 in
- 24 the Sahuarita to Nogales Transmission line project. And
- 25 this was the route that was presented in that first

- 1 round of meetings in February 2015.
- 2 Can we show Alternative 2.
- 3 Alternative 2 is 4.9 miles. And this
- 4 alternative has a route segment variation. This is the
- 5 only alternative where you will see triple circuit
- 6 construction. And I get into the details once we start
- 7 running through the flyover.
- 8 Route Alternative 3 is 5.1 miles long, and this
- 9 is our preferred route alternative. And the difference
- 10 from Alternative 1 in those two route segment
- 11 variations, which we will get into more detail, but
- 12 essentially it is route segment variation 3 instead of
- 13 2, and this uses route segment variation 12 instead of
- 14 11 as compared to route -- or the previously approved
- 15 route.
- 16 CHMN. CHENAL: Ms. Canales, may I ask you to use
- 17 the laser pointer and maybe help us understand a little
- 18 when you start talking about segments? I think you are
- 19 losing us.
- MS. CANALES: Okay.
- 21 CHMN. CHENAL: Does that make sense?
- MS. CANALES: Yes, I will try my best.
- 23 If I can repeat this regarding the preferred
- 24 alternative, so if we see here on the right the red is
- 25 our preferred, actually going here, and the previously

- 1 approved route is in blue, or the differences are in
- 2 blue, and here at this point is where they diverge, so
- 3 instead of going south and then west, we keep going west
- 4 and then south, that is the one difference between 1 and
- 5 3.
- 6 And then the other difference is, as we are
- 7 coming up here to Gateway, instead of going straight
- 8 west and then south along the border, I mentioned we are
- 9 trying to minimize the impact to the forest, we instead
- 10 decided to parallel as we are coming back south along
- 11 route segment variation 10 -- and I hope you can see the
- 12 numbers -- and then on 12, right here, and then south.
- 13 CHMN. CHENAL: Thank you. That's much easier to
- 14 follow.
- MS. CANALES: Okay, perfect.
- 16 So now we will see route Alternative 4. So
- 17 Alternative 4, this one is -- it goes up to Gateway
- 18 along this. Also it is, as you can see it from the
- 19 aerial imagery, is more defended. But this one goes up
- 20 on the 138kV construction, and then down the 230 along
- 21 the same corridor, but this just does have two lines
- 22 paralleling each other, and then goes across route
- 23 segment variation 13 and then south.
- 24 And here, actually on this map, I think this
- 25 might be easier to see -- sorry, I have this cup in the

- 1 middle. There we go.
- 2 So here is this purple line. So it follows the
- 3 red line, which is our preferred, up to this point,
- 4 where it will go north to Gateway, back south. And at
- 5 this point, instead of following the red, it will follow
- 6 the purple in a southwest direction towards the forest
- 7 and then south. Hopefully that was more clear.
- 8 CHMN. CHENAL: Very clear. I am curious. This
- 9 is probably more for the second, the upgrade portion,
- 10 because when we get into the different routes there it
- 11 will be more significant why you prefer one over the
- 12 other, but just out of curiosity, if I my ask, why do
- 13 you prefer your route 3 over the other routes? I mean I
- 14 understand what the differences are, at least I can see
- 15 it on the map and your presentation. But why do you
- 16 prefer one over the others?
- 17 MS. CANALES: Yes. So I will compare them each
- 18 one against 3, if that helps.
- 19 So when you are comparing 1 against 3, and 1
- 20 was, again, the previously approved route, 1 goes south
- 21 towards, this is the Home Depot, and it then goes west.
- 22 And this is bisecting a landowner's property who's
- 23 voiced a concern of not wanting essentially their
- 24 property to be cut in half by a transmission line. And
- 25 so instead, we proposed this route segment variation 13.

- 1 So that is one reason why we prefer this alternative.
- 2 And then similarly, the difference between 1 and
- 3 are addressing a landowner's concern right here. His
- 4 property would be essentially surrounded in three sides
- 5 if we were to go with route Alternative 1, because we
- 6 would go north to Gateway, then west and then south. So
- 7 the impact would be larger to his property. So instead,
- 8 we proposed going north to Gateway, and then south along
- 9 the same corridor, and then doing route segment
- 10 variation 12 instead.
- 11 This also addresses the concern from the forest,
- 12 because, as you can see, now we are doing -- or the
- 13 length along the boundary is less compared to 1.
- 14 CHMN. CHENAL: Very good. I followed that.
- 15 That's very helpful to me.
- MS. CANALES: Perfect.
- 17 CHMN. CHENAL: Member Woodall.
- 18 MEMBER WOODALL: I take it that the State
- 19 Historic Preservation Office has no concerns about any
- 20 of these?
- MS. CANALES: The Department of Energy, as they
- 22 are leading the environmental efforts regarding NEPA and
- 23 they are conducting actually an environmental
- 24 assessment, they are also leading the efforts of Section
- 25 106 compliance, and through the Department of Energy is

- 1 how we are working through cultural issues with the
- 2 Arizona SHPO.
- 3 MEMBER WOODALL: So the cultural aspects of this
- 4 did not form the basis for your ranking of the routes
- 5 that you have?
- 6 MS. CANALES: Generally it is not. There are
- 7 not a lot of cultural concerns or not cultural
- 8 sensitivities. So the cultural considerations were not
- 9 a driver in the selection of this process or of these
- 10 routes.
- 11 MEMBER WOODALL: Thank you, ma'am.
- MS. CANALES: So I will continue on why 3 is our
- 13 preferred route. Or option 2 is this green line here.
- 14 And if we can show it on the aerial, you can see that
- 15 this goes right along this industrial development. And
- 16 as I mentioned before, this provides for more
- 17 complicated access, both for construction and for
- 18 operation and maintenance along this developed area.
- 19 And it is similarly for route option 4, if you can show
- 20 that in the aerial, it also goes along highly developed
- 21 areas. Just in general, the project area has a lot of
- 22 urban and commercial development.
- 23 So we will start the tour as we are given the
- 24 overview of the four routes. And the way we will set
- 25 this up is we will do a flyover of the preferred

- 1 Alternative 3 first. And we will then specifically go
- 2 into each one of the segments that are different between
- 3 all of them, just to save some time, and I think that
- 4 will be the most effective way to go through it as well.
- 5 And, of course, you know we will have the opportunity to
- 6 look at the sites in person tomorrow in our tour.
- 7 So let's get started. So this is the existing
- 8 Valencia substation. You can see we are traveling west
- 9 towards I-19. And we will -- we are stopping at this
- 10 pole. This is the pole that is approximately 1900 feet
- 11 west of Valencia. And at this pole is where the
- 12 existing Vail to Valencia line will be severed. We have
- 13 talked about the reconfiguration in Mr. Virant's
- 14 testimony.
- 15 And at this point, the two circuits that will be
- 16 built, the two 138kV circuits, one of those circuits
- 17 will connect to the severed line and will create the
- 18 Gateway to Vail line, and the other circuits will
- 19 continue on to Valencia along existing conductor and
- 20 existing poles. So that piece that we just flew over
- 21 will be existing conductor and existing poles, and it
- 22 will connect to Valencia. So that will be the Gateway
- 23 to Valencia line.
- 24 Also at this pole is where we have that
- 25 deviation between Alternative 1 and our preferred. So

- 1 we can see here at this pole we are now going south
- 2 towards the Home Depot, which you can see here, and then
- 3 going west towards I-19. So that's this line here. As
- 4 I mentioned, our preferred alternative and also 2 and 4
- 5 continue west towards the highway, and then south to
- 6 avoid this landowner's property.
- 7 MEMBER HAMWAY: So are you going to decommission
- 8 those lines off of 2? They will stay?
- 9 MS. CANALES: So the 1900 feet of existing poles
- 10 will stay there. And there is a line coming from the
- 11 north. And so the line will be severed at this point.
- 12 So my understanding is there will be no decommissioning
- 13 of equipment, but Mr. Beck can clarify.
- 14 MR. BECK: That is correct. As part of this
- 15 project, no existing facilities will be abandoned or
- 16 removed. We will utilize them all in the new project.
- 17 So the piece that extends from Valencia today will come
- 18 to that turning point approximately where the number 1
- 19 is. And where today it turns to the north, that line
- 20 going to the north will be connected to the double
- 21 circuit, as will the circuit going to Valencia, and
- 22 those two circuits go all the way over to Gateway,
- 23 creating the loop in and out of Gateway.
- And just one further point, just to make the
- 25 point that Mr. Magruder had filed in his issues, one of

- 1 his issues was why didn't we just utilize the CEC that
- 2 is existing for Case 111. Well, there is a question how
- 3 active that CEC is, for one thing, but beyond that, our
- 4 starting point was that alignment, as Ms. Canales had
- 5 indicated. So we did consider that, but then we looked
- 6 beyond that as part of the public process.
- 7 MEMBER HAMWAY: Okay, thank you.
- 8 MS. CANALES: So we will continue with our
- 9 flyover. And we are looking at Alternative 3, our
- 10 preferred alternative, that continues west towards the
- 11 highway. And we can see we are approaching the highway.
- 12 And we will then go south along the highway, and we are
- 13 looking at this portion. We will stop at this point,
- 14 which is right here, and at this point, all of the
- 15 alternatives, 1, 2, 3 and 4, follow the same corridor,
- 16 all follow this route segment variation No. 4.
- 17 Continue playing.
- 18 Route segment 4 crosses the highway and the
- 19 Mariposa Wash and then follows this existing property
- 20 boundary, and it is on the north side of the Mariposa
- 21 Wash. We can faintly see it here on this blue line.
- 22 And we are going right along this industrial development
- 23 through this property boundary.
- And we will then come to the point where right
- 25 here -- oh. Is that our pole? We will come to the pole

- 1 where route Alternative 2 begins, or the different
- 2 segment, segment 6 begins. So segment 6 as shown here
- 3 starts traveling northwest. This is the eastern
- 4 boundary of the property, and it follows this road
- 5 towards Mariposa, Mariposa Road.
- 6 Can we play it?
- Now we are continuing along route segment
- 8 variation 5. And then we will come to the point right
- 9 here where you will see where route segment variation 7
- 10 starts. I think that's the pole right here. And route
- 11 segment variation 7 goes northwest as well towards
- 12 Gateway, and then comes back in the same right-of-way.
- 13 And we will be able to see in the flyover how these
- 14 segment variations look once we move on from route
- 15 Alternative 3.
- 16 Excuse me. So let's continue playing.
- 17 And then we will continue following route
- 18 segment variation 9. This route segment variation goes,
- 19 crosses Mariposa Road or State Road 189, and it then
- 20 follows on the southern side of the Mariposa Wash.
- 21 We then start going up north towards Gateway.
- 22 And this is where we are turning. And if we can stop
- 23 here, as I mentioned before, we proposed to avoid
- 24 impacting this landowner, that we would parallel the 138
- 25 double-circuit construction, would be on the east side

- 1 towards the north, which you can see right here. And in
- 2 the same right-of-way we would have the 230kV
- 3 construction coming south, which you can see here as
- 4 well. So this is a rendering how that would look like.
- 5 And if we can keep playing.
- I also wanted to make the point that these
- 7 are -- we haven't completed our detailed engineering and
- 8 design, and these are just, you know, conceptual pole
- 9 locations, just to give an idea of how this would look
- 10 like, but both these lines would fit in a 150-foot
- 11 right-of-way.
- 12 And now we are reaching the Gateway substation.
- 13 At the Gateway substation, the 138kV lines would connect
- 14 to what was described by Mr. Virant as UNS Gateway, and
- 15 this would hold the 138kV facilities. These are on the
- 16 east side of the already graded sites where Gateway is
- 17 expected to be located. And the 230kV line would
- 18 connect to the HVDC facilities that would constitute the
- 19 Nogales portion of the substation.
- Let's keep playing.
- Now we are just looking around the Gateway
- 22 substation, and like I mentioned, we will come back
- 23 south along that same path. And now we are continuing
- 24 south up to this point where route segment variation 12
- 25 begins. And we will then head southwest on the north

- l side of the wash. Here is our turning point. You can
- 2 see the wash here in the faint blue line. And we are
- 3 following on the north side of the wash continuing west
- 4 up to a point, this point here, that is about .1 miles
- 5 north of North Target Range Road, which you can't see
- 6 here in the imagery, but just as a point of reference,
- 7 at this point, we will then start heading south along
- 8 the Coronado National Forest boundary.
- 9 Can we keep playing?
- 10 So from what we can see here on the west side is
- 11 the forest. And we are headed directly south towards
- 12 our proposed border location, where the line will
- 13 interconnect to facilities to be constructed in Mexico.
- 14 And here is a point also worth mentioning where
- 15 the route segment variation 14 joins back to this point
- 16 where all of the four alternatives, 1, 2, 3, and 4, join
- 17 and all share this route segment variation 15 toward the
- 18 border. So that's this point right here.
- 19 And once we hit the border crossing location, we
- 20 will see we also rendered a pole on the Mexican side,
- 21 which we can see here, but that is just conceptually to
- 22 show that we will obviously be connecting to facilities
- 23 on the other side.
- 24 And that is our preferred Alternative 3. Do you
- 25 have any questions?

- 1 MEMBER HAMWAY: So the facilities in Mexico, do
- 2 they exist yet?
- 3 MS. CANALES: No. They are still to be
- 4 constructed. But it is worth mentioning that the
- 5 Secretary of Energy has instructed Comisión Federal de
- 6 Electricidad, which is the entity in charge of building
- 7 this facilities, they have been instructed to construct
- 8 in their plan.
- 9 So their plan is called the PRODESEN, Programa
- 10 de Desarrollo Systema Electico Nacional. So it has been
- 11 included in their -- is that a 15 or 30 -- 15-year plan.
- 12 And this was published or included in the published
- 13 version both in 2016 and 2017.
- 14 MEMBER HAMWAY: Okay, thank you.
- 15 MEMBER WOODALL: This would be basically their
- 16 capital improvement plan?
- 17 MS. CANALES: Correct.
- 18 MEMBER WOODALL: And I had a question for Staff.
- 19 I notice that there were two paralleling lines on the
- 20 approach to Gateway. And I would be appreciative of
- 21 getting Staff's assessment of the safety of that, the
- 22 reliability of it, of those two paralleling lines, if
- 23 they are close enough, if you would recommend a further
- 24 distance, et cetera.
- MR. HAINS: Clarification, Member Woodall. Are

- 1 you referring back to how Staff used to have in an
- 2 ancient era when Staff was requiring a line separation
- 3 condition in various CECs?
- 4 MEMBER WOODALL: I don't consider myself that
- 5 old.
- 6 MR. HAINS: I was including myself.
- 7 MEMBER WOODALL: Part of that, yes, I would
- 8 appreciate.
- 9 CHMN. CHENAL: Let the record reflect there was
- 10 a massive amount of snickering.
- 11 MEMBER WOODALL: I prefer to think it was
- 12 chuckling in good fun.
- 13 And of course, Mr. -- you know, you could confer
- 14 with Mr. Beck to get more of the precise details. But
- 15 yes, I am referring back to those ancient days of yore.
- 16 Thank you, Mr. Hains.
- 17 MR. GUY: Thanks, Ms. Canales.
- 18 Chairman, that concludes Ms. Canales' testimony.
- 19 We have two exhibits we would like to offer, Exhibit
- 20 UNS-2 is the tour schedule and protocol, which has been
- 21 discussed several times that we will undertake tomorrow
- 22 morning and Thursday morning. And then Exhibit UNS-7 is
- 23 an actual digital copy of the flyover that we have been
- 24 discussing. So we would offer those two exhibits in
- 25 evidence.

- 1 CHMN. CHENAL: Any objection to UNS-2 or UNS-7?
- 2 (No response.)
- 3 CHMN. CHENAL: Hearing no objections, UNS-2 and
- 4 7 are admitted.
- 5 (Exhibits UNS-2 and UNS-7 were admitted into
- 6 evidence.)
- 7 MR. GUY: And with that, we pass Ms. Canales,
- 8 and our next witness would be Mr. Beck. If you want to
- 9 proceed, it is about ten until 5:00.
- 10 CHMN. CHENAL: Two points. Number one, we
- 11 generally allow cross-examination of the panels. So
- 12 don't think that you won't have the opportunity, for the
- 13 other, for the, you know, the intervenors, you will have
- 14 the opportunity to ask any questions you wish of the
- 15 panel when we conclude with Mr. Beck.
- 16 I think, Mr. Guy, you had anticipated you would
- 17 be halfway completed with Mr. Beck by now. And we are
- 18 going a little slower than that. If you could help me
- 19 with the amount of time you think we are going to need
- 20 as we go forward, because with a tour and -- I mean we
- 21 are not, and the hearings in the evenings, we are not
- 22 masters of our own destiny. So I hate to let this time
- 23 go if it is going to help us having to hurry up Friday.
- 24 I mean, if it is okay with the Committee to go for 15 or
- 25 20 minutes, I mean --

- 1 MEMBER WOODALL: 30 minutes.
- 2 CHMN. CHENAL: -- I mean I think -- are we good
- 3 with this, the Committee, to continuing on with Mr. Beck
- 4 now?
- 5 Yes, Member Noland.
- 6 MEMBER NOLAND: What time is our public hearing?
- 7 CHMN. CHENAL: It is at 6:00.
- 8 MEMBER NOLAND: Just give us enough time in
- 9 between so we don't run right up in between to the 6:00.
- 10 CHMN. CHENAL: I would anticipate maybe going to
- 11 5:30. Would that be enough time or would you want more
- 12 time?
- 13 MEMBER NOLAND: No, I guess that's okay.
- 14 CHMN. CHENAL: Okay.
- 15 MEMBER WOODALL: Mr. Beck, talk fast.
- 16 MEMBER HAMWAY: But not too fast.
- 17 CHMN. CHENAL: So I guess, Mr. Guy, I guess we
- 18 want to proceed with Mr. Beck.
- 19 BY MR. GUY:
- 20 Q. So Mr. Beck, let's walk through some of the
- 21 exhibits while they are shifting the laptop connections.
- You should have in front of you four exhibits
- 23 that I want to touch on. Could you locate Exhibit
- 24 UNS-9, and can you confirm that that is a copy of your
- 25 prefiled direct testimony?

- 1 A. (BY MR. BECK) Yes, it is.
- Q. And could you confirm that Exhibit UNS-10 is a
- 3 paper copy of your hearing presentation?
- 4 A. (BY MR. BECK) Yes, it is.
- 5 O. And Exhibit UNS 10-1 or 10.1 is entitled the
- 6 errata of Edmond Beck. Could you confirm that is the
- 7 list of the errata or changes to testimony that has been
- 8 identified so far?
- 9 A. (BY MR. BECK) I am having trouble finding that
- 10 document.
- 11 Q. We will get an extra copy.
- 12 While we are looking for 10.1, was your
- 13 testimony and presentation prepared by you or under your
- 14 supervision?
- 15 A. (BY MR. BECK) Yes, it was.
- 16 Q. And I was going to ask you, other than the list
- 17 in 10.1 -- which you do not have, so give us a minute to
- 18 locate that. Okay.
- 19 A. (BY MR. BECK) I do have 10.1.
- 20 Q. And have you reviewed the errata listed on 10.1?
- 21 A. (BY MR. BECK) Yes, I have.
- 22 Q. And would you agree, does that errata reflect
- 23 the changes that you would like to make to your
- 24 testimony?
- 25 A. (BY MR. BECK) I do have one additional change.

- 1 Q. Okay. Please describe that change.
- 2 A. (BY MR. BECK) In UNS-9, my prepared testimony,
- 3 on page 9, starting with line 5, I talk about the
- 4 construction cost of the alternate routes. And I have
- 5 some additional information now, so it would change the
- 6 way that should read.
- 7 So it should read Alternative 1 is estimated to
- 8 be the least costly at approximately \$28.8 million,
- 9 followed by Alternate 2 at approximately \$30.8 million,
- 10 and then Alternative Route 3, 36.2 million. So there is
- 11 approximately a \$2 million difference between route 1
- 12 and route 2, which I will get into more regarding
- 13 construction costs.
- 14 CHMN. CHENAL: And where again, Mr. Beck, is
- 15 that?
- 16 MR. BECK: It is on page 9 of my direct, which
- 17 was UNS-9.
- 18 CHMN. CHENAL: Page 9 of Exhibit 9.
- MR. BECK: Yes, correct.
- 20 BY MR. GUY:
- 21 Q. And Mr. Beck, with that additional change and
- 22 the changes in 10.1, if I were to ask you those same
- 23 questions today, would your testimony be the same?
- 24 A. (BY MR. BECK) One more change to reflect that
- 25 same cost difference is in Exhibit 10, on Slide 20, just

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- 1 to reflect the Alternative 2 cost at 30.8 million versus
- 2 28.8. And with that, it has all my changes.
- 3 MR. GUY: Thank you, Mr. Beck.
- 4 Chairman, we would offer Exhibits UNS-9, UNS-10,
- 5 UNS-10.1 as revised by Mr. Beck.
- 6 CHMN. CHENAL: What about UNS-10.2?
- 7 MR. GUY: Thank you for covering that.
- 8 BY MR. GUY:
- 9 Q. Mr. Beck, do you see Exhibit 10.2 in front of
- 10 you? 10.2 should be the additional slides that you
- 11 prepared to show the different route alternatives.
- 12 A. (BY MR. BECK) That is correct, yes.
- 13 Q. And we will bring a copy up there.
- 14 A. (BY MR. BECK) Okay.
- 15 CHMN. CHENAL: Okay, UNS-9, UNS-10, UNS-10.1,
- 16 and UNS-10.2, any objections?
- 17 (No response.)
- 18 CHMN. CHENAL: Okay. UNS-9, 10, 10.1 and 10.2
- 19 are admitted.
- 20 (Exhibits UNS-9, UNS-10, UNS-10.1, and UNS-10.2
- 21 were admitted into evidence.)
- 22 BY MR. GUY:
- 23 Q. Mr. Beck, we have loaded on the computer your
- 24 PowerPoint presentation. Could you please give us an
- 25 overview of your educational and professional

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- 1 background?
- 2 A. (BY MR. BECK) Sure. I have been employed by
- 3 Tucson Electric Power and UniSource Energy Services as
- 4 director of transmission development for 38 years. My
- 5 roles and responsibilities include siting projects for
- 6 both companies at the subtransmission and transmission
- 7 level. And I have supervised preparation of this
- 8 particular joint application and the supporting
- 9 exhibits.
- 10 Regarding my experience and education, bachelor
- 11 of science in civil engineering from the University of
- 12 Arizona, MBA also from the U of A. I am a registered
- 13 professional engineer, a member of the American Society
- 14 of Civil Engineers, and as I mentioned, 38 years of
- 15 experience.
- 16 Q. Have you testified in Line Siting Committee
- 17 cases before?
- 18 A. (BY MR. BECK) Yes, I have.
- 19 O. Could you give us a brief overview of what your
- 20 prefiled direct testimony and your presentation will
- 21 cover?
- 22 A. (BY MR. BECK) Yes, I will. Specifically for
- 23 the Nogales Tap to Kantor upgrade project I will talk
- 24 about the purpose and need of the project, our route
- 25 selection process, the public outreach that was

- 1 performed, our tour schedule and protocol for that tour,
- 2 as well as walk through a virtual tour of the Nogales
- 3 Tap to Kantor portion of the project.
- 4 I will also address some of the technical
- 5 components of both portions of the project, both the
- 6 Nogales interconnection as well as the Nogales Tap to
- 7 Kantor upgrade, and touch on our proposed right-of-way
- 8 acquisition process.
- 9 Q. Let's move on to the purpose of the project.
- 10 Could you give us a description of what the purpose and
- 11 need are?
- 12 A. (BY MR. BECK) Well, overall the project does
- 13 help UNSE to meet our future transmission reliability
- 14 requirements. It provides a new source, a new path to
- 15 resources south of the border that we do not have today.
- It has been alluded to, I think, in previous
- 17 discussion that at one time the old Citizens Utilities,
- 18 which was the predecessor of UNS Electric, had many
- 19 issues with reliability and was put under order to build
- 20 a second transmission line. TEP and Citizens came
- 21 together to propose what was identified as Case No. 111,
- 22 which would have provided a second path to Nogales.
- 23 That project never got built. We had problems between
- 24 the state approval process and the federal process in
- 25 that case.

- 1 Consequently, or subsequent to that, we had a
- 2 lot of discussion with the Commission and Staff
- 3 regarding reliability of the Nogales and Santa Cruz
- 4 areas, and the need for a second transmission line. UNS
- 5 Electric's response to all of that discussion was to
- 6 upgrade the old 115kV line that at the time was
- 7 connected to Western Area Power, to a 138kV line
- 8 connected directly to TEP. That got rid of one issue
- 9 that we had relative to a limitation on the Western
- 10 system where we had to turn generation on at a certain
- 11 load level. The TEP system could support the UNSE
- 12 system at all load levels.
- 13 As a result of all of our discussions and work
- 14 with Staff and the intervening parties, we resolved that
- 15 the upgrade to 138 was a sufficient improvement in
- 16 reliability to meet the needs of Nogales and Santa Cruz
- 17 County.
- 18 But there still is the benefit from having a
- 19 second path to another resource. So that's why both UNS
- 20 Electric as well as TEP has been interested in a
- 21 connection to Mexico for many years. Not only could it
- 22 provide a second path for UNS Electric, it also can
- 23 supply a second path to TEP, which is upstream and at
- 24 the very end of the WECC, or Western Electric
- 25 Coordinating Council's, system. So we see a connection

- 1 to Mexico as really helping us from a reliability
- 2 perspective.
- But beyond that, we were approached by Nogales,
- 4 Nogales Transmission, through Hunt, with an
- 5 interconnection request. And Member Woodall had asked
- 6 about the FERC interconnection process earlier. This is
- 7 probably the time to touch on that.
- 8 When a utility that is jurisdictional under FERC
- 9 has a transmission service request or interconnection
- 10 request, the utility is obligated through the FERC
- 11 process to analyze what is needed, identify the upgrades
- 12 on the system that are required, and accommodate the
- 13 interconnection request to the extent possible.
- 14 So we went through a system impact study with
- 15 Hunt and the Nogales Transmission project to identify
- 16 needed upgrades. We identified the need for the 27 and
- 17 a half miles of line upgrade, which we will talk more
- 18 about a little bit later, as well as the facilities
- 19 within Nogales proper, the 138kV connections to UNS
- 20 Electric's Valencia and Gateway substations, or future
- 21 Gateway substation.
- The FERC process says that things that are
- 23 identified as network upgrades through the process are
- 24 paid for by the utility that owns the system. There are
- 25 two ways that they can be paid for. One is up front.

- 1 They can be paid for by the interconnector, but
- 2 immediately you start repaying that interconnector
- 3 through credits through the use of the system, or the
- 4 utility can just bear the cost of those upgrades.
- In TEP's and UNSE's history, we haven't seen a
- 6 lot of value to charging the customer up front and then
- 7 doing credits back. That's really more trouble than it
- 8 is worth. You have to credit back with an interest
- 9 charge on top of the money you pay back. So we have
- 10 typically chosen to just take those network upgrades and
- 11 pay for them at the utility level. So that's how we got
- 12 to the point where these are identified network upgrades
- 13 that UNS Electric customers would pay for.
- 14 The big plus to this project has already been
- 15 mentioned, is that with the flow-through addition that
- 16 the project brings, it more than offsets the cost of the
- 17 added facilities at the network level, subject to a
- 18 potential delay due to the rate-setting process. Our
- 19 FERC rates are adjusted annually. So depending on where
- 20 we fall timing wise in that rate window, there could
- 21 possibly be up to one year delay in the customer seeing
- 22 the full benefit of the additional flow-through. So
- 23 they could pick up a little bit more cost in the short
- 24 term, but they would see a big benefit in the longer
- 25 term on the transmission portion of their charge.

- 1 So that's kind of the FERC interconnection
- 2 process.
- Regarding the transmission link with the Nogales
- 4 interconnection project that we are looking at, because
- 5 we see the benefit of potential market transactions at
- 6 the UNSE level, we see also potential customer benefits
- 7 from that.
- 8 And that extends even up to TEP also, but
- 9 primarily we are looking at UNS Electric. And as we
- 10 have indicated, the upgrades that we have identified
- 11 will allow the 150 megawatts of flow across the DC tie
- 12 in both directions, supporting grid reliability for both
- 13 sides of the border.
- 14 And it supports the City of Nogales as well as
- 15 all of Santa Cruz County through that process. And
- 16 ultimately UNS Electric will own and operate the Nogales
- 17 Tap to Kantor upgrade project, as well as the 138kV
- 18 lines between Valencia and Gateway and the Gateway 138kV
- 19 substation.
- 20 Q. Thank you.
- I think the next two or three pages are maps of
- 22 the project. Can you walk us through what you are
- 23 wanting to illustrate there?
- 24 A. (BY MR. BECK) Sure. So the upgrade, Nogales
- 25 Tap to Nogales Kantor upgrade specific in this

- 1 application is what is identified by the green line on
- 2 Slide No. 5. So from the proximity of the Nogales Tap,
- 3 that was our original interconnection point with the
- 4 Western Area Power system that UNS Electric, we
- 5 disconnected from that when we upgraded the line to 138,
- 6 but that is the landmark in the vicinity of where we
- 7 need to upgrade the line. The upgrade would extend from
- 8 that Nogales Tap down to Kantor substation.
- 9 If you go to the next slide, the portion in red
- 10 was the portion that was upgraded in 2014 as part of the
- 11 conversion from 115kV to 138kV. That portion of the
- 12 line was on old wood poles. Those were replaced by
- 13 steel monopoles just like we are proposing in this
- 14 project. But we used a larger size wire on that portion
- 15 than exists on the existing line from Nogales Tap to
- 16 Kantor. So to get the additional capacity needed for
- 17 the project, we needed to replace that wire.
- 18 As the engineering group looked at the needs of
- 19 replacing the wire, they determined not only was it the
- 20 wire, but the poles, because the old poles were marginal
- 21 or just met the reliability requirement for wind and
- 22 loading of the older, smaller wire. So as a result, our
- 23 upgrade would be new poles and new wire to get the
- 24 additional capacity.
- 25 MEMBER HAENICHEN: Mr. Chairman.

- 1 CHMN. CHENAL: Yes, Member Haenichen.
- 2 MEMBER HAENICHEN: So let me see if I interpret
- 3 this right. I am at the section you just described.
- 4 You got additional capacity two ways then, one by going
- 5 to a higher voltage and another by bigger wires that
- 6 could carry more current, is that correct?
- 7 MR. BECK: In 2014 we got the advantages of the
- 8 increased voltage, because the line could be operated at
- 9 138kV, the portion that we are now proposing to upgrade.
- 10 The wire size capacity increase is specific to this
- 11 project. So we did have a benefit of the voltage in
- 12 2014. Now it is just the ampacity of the wire itself.
- 13 MEMBER HAENICHEN: Thank you.
- 14 CHMN. CHENAL: Member Hamway.
- 15 MEMBER HAMWAY: Yes. Mr. Beck, you mentioned a
- 16 CEC from a -- from 111? So is that the one you said
- 17 that you didn't know was still active?
- 18 MR. BECK: That is correct. In Case 111, we,
- 19 TEP, proposed in a joint application with Citizens
- 20 Utilities at the time -- that was before UNS Electric
- 21 existed -- we proposed a 345kV line going from Tucson
- 22 all the way into Mexico, with a stop-off point at the
- 23 Gateway substation. That's why we have a fully prepared
- 24 substation site at the Gateway site. And there would
- 25 have been an interconnection at that time from Gateway

- 1 to the Citizens system to support their needs of a
- 2 second circuit.
- 3 MEMBER HAMWAY: So --
- 4 MR. BECK: That was about 2001.
- 5 MEMBER HAMWAY: Okay. That was one question.
- 6 So do we need to vacate that CEC, or do you just let
- 7 them die a natural death, or what do we do with an
- 8 active, semi-active CEC?
- 9 MR. BECK: I think that's probably a specific
- 10 question for Staff and the Commission. But as far as
- 11 UniSource is concerned, it is not a viable CEC that sits
- 12 out there. It was put on hold at the time for further
- 13 review or further work, and we never pursued that.
- 14 MEMBER HAMWAY: So by putting on hold, so that
- 15 was a formal action done by your company?
- 16 MR. BECK: It was, I believe, actually done by
- 17 the Commission. And I don't know if Mr. Hains has any
- 18 input on that.
- 19 MEMBER HAMWAY: Does that reflect -- is that
- 20 reflected in the 10-year plan, that you vacated that
- 21 CEC, or whatever the right terminology is?
- 22 MR. BECK: I believe we have taken it out of our
- 23 10-year plan with the most current 10-year plan. And we
- 24 have withdrawn our Presidential Permit request from DOE,
- 25 which was another piece of that. We never got an

- 1 approved Presidential Permit. So until we had that we
- 2 couldn't have built that line, and we have withdrawn
- 3 that application as part of this process through the EA
- 4 with DOE.
- 5 MEMBER WOODALL: If I may, I was the Chairman of
- 6 the Committee at the time that we did this line siting
- 7 proceeding. It was extremely controversial and there
- 8 was some complicated procedures involving it and the
- 9 federal government and the Commission. And I am sure we
- 10 could have an explication of that. If you don't need it
- 11 for this hearing I can certainly bend your ear for an
- 12 hour or three at some future point. But if you need it
- 13 for this proceeding, I think Staff would be the person
- 14 to dredge that up for you.
- 15 MEMBER HAMWAY: I don't need it. I was just
- 16 wondering what we do with this active, semi-active CEC.
- 17 But it doesn't sound like it is active, it is not part
- 18 of the plan. I don't know that we have to do anything.
- 19 I don't know. I am not a lawyer.
- 20 MR. BECK: As part of us, as one of the
- 21 applicants, our position is that that's, even if there
- 22 was a CEC, it is pretty much dead. It would have to be
- 23 restarted.
- 24 MEMBER WOODALL: Everybody is trying to ignore
- 25 the whole thing, basically, based on what happened.

- 1 CHMN. CHENAL: Mr. Hains, did you have anything
- 2 to add? Then we will go to Member Hamway again.
- MR. HAINS: Sure, Chairman, and Member Hamway,
- 4 just to tie the bow on that one issue with regard to
- 5 whether it is alive or dead at this point. One, and,
- 6 you know, I would have to pull up the CEC, but I expect
- 7 there is a time limit for it, and I would assume it has
- 8 probably expired by this point and to their terms.
- 9 CECs, they are distinct from certificates of
- 10 convenience and necessity, which even if they expire,
- 11 they may have some life left to them. CEC, it is
- 12 explicit in the terms under which they are granted that
- 13 they have a finite term.
- 14 The other component is, I believe somebody from
- 15 UNS or TEP can confirm this, but I believe in the last
- 16 rate case for either TEP or UNS, they actually requested
- 17 the recovery of the sunk costs for that, so it is dead.
- 18 MEMBER HAMWAY: Okay.
- 19 CHMN. CHENAL: Member Noland.
- MEMBER NOLAND: Thank you.
- 21 Mr. Beck, what was the other case that was
- 22 probably four or five years ago up in the same area,
- 23 Tucson, going south towards Nogales? Was that a
- 24 replacement?
- MR. BECK: I believe you are referring to Case,

- 1 I believe it is 147, which was to go from the Vail
- 2 substation, convert the existing 115 to 138, as well as
- 3 rebuild the portion shown in red on that Slide 6. So
- 4 everything from Kantor south was rebuilt. And we built
- 5 from the Nogales Tap up to the Vail substation to make
- 6 the connection to TEP. And we went through that siting
- 7 case in 2009.
- 8 MEMBER NOLAND: Right. Is that completed?
- 9 MR. BECK: Yes, that is completed. In fact,
- 10 that's what it is allowing us to only have to touch the
- 11 Kantor to Nogales Tap portion.
- 12 MEMBER NOLAND: Thank you.
- 13 CHMN. CHENAL: Member Hamway.
- 14 MEMBER HAMWAY: So Mr. Beck, help me remember
- 15 what line went through the Vail substation. You have it
- 16 here. It is -- you have it next to the Nogales Tap. I
- 17 don't have a sense of how far away the Nogales Tap is
- 18 and the Vail substation. But was it SunZia or was it
- 19 Southline? Something went through the Vail substation.
- 20 What line was that?
- MR. BECK: There are many lines in the vicinity.
- 22 So there is Western Area Power lines, which if you were
- 23 involved in the Southline case you probably saw some of
- 24 that, because Southline utilizes the Western system but
- 25 tie into the TEP Vail substation.

- 1 MEMBER HAMWAY: Okay.
- 2 MR. BECK: The Nogales Tap to Vail substation
- 3 was five to ten miles long, I think.
- 4 MEMBER HAMWAY: Okay.
- 5 MR. BECK: So it was a construction of a line
- 6 that did not exist. So where the UNSE line had
- 7 connected at Nogales Tap, the Western system, the one
- 8 that's going to be rebuilt by Southline, we disconnected
- 9 it at Nogales Tap and built a new 138 line to go from
- 10 there to connect it to TEP's Vail substation.
- 11 MEMBER HAMWAY: Okay.
- MR. BECK: And it was to overcome a limitation
- 13 that Western had on their system that TEP did not.
- 14 MEMBER HAMWAY: I just couldn't remember. I
- 15 know that's amazing I couldn't remember that, but...
- 16 MR. BECK: There are so many lines there it is
- 17 interesting.
- 18 MEMBER HAMWAY: I know. Yeah.
- MR. GUY: Thanks, Mr. Beck.
- 20 BY MR. GUY:
- 21 Q. Let's move from the project generally to the
- 22 route selection process as shown on Slide 7. Could you
- 23 give us an overview of the route selection process.
- 24 A. (BY MR. BECK) Okay. So this is 10.2, the
- 25 supplemental slides that were created to give a better

- 1 idea of the issue that TEP or UNSE is looking at with
- 2 this project. And actually I take that back. I am just
- 3 looking at the wrong slides.
- 4 Q. We were still in your normal hearing
- 5 presentation, I think, and you can cover them both at
- 6 the same time because there is some overlap, but I think
- 7 Slides 7 and 8 in your original presentation covered the
- 8 route selection process generally, and then 10.2 you get
- 9 into the specific issues.
- 10 A. (BY MR. BECK) You are right. I was on the
- 11 wrong slide. So the environmental studies that we
- 12 conducted included biological, cultural resources
- 13 assessment. We did a Class III cultural resources
- 14 survey, Pima pineapple cactus survey, waters of the U.S.
- 15 analysis, and then UNSE actually performed and looked at
- 16 land uses plans and policies in the area, noise
- 17 concerns, communications interference potential of the
- 18 project upgrade, and any potential impact on scenic
- 19 areas.
- 20 Q. Give us an overview of the specific routes you
- 21 looked at and how they vary, please.
- 22 A. (BY MR. BECK) Yeah. So we identified three
- 23 routes. You have heard a little bit about Alternative
- 24 Route 1. It is the west of Wilmot Road alignment on the
- 25 north end. And it has been identified throughout the

- 1 application as the applicant's preferred route. Route 2
- 2 was east of Wilmot Road, and it follows adjacent to the
- 3 existing alignment, but is just offset from the line to
- 4 allow for construction. And then Alternative Route 3
- 5 was intended to actually use the existing right-of-way
- 6 only, which would be very problematic from a
- 7 construction perspective, which I will talk about more
- 8 later.
- 9 We had open house meetings in June in Sahuarita
- 10 and -- June 21st in Sahuarita, June 22nd in Nogales. We
- 11 did get some public feedback, stronger support from
- 12 landowners for the preferred route. From their
- 13 perspective it improved their views, was a more
- 14 effective land use, and increased safety.
- 15 One of the landowners actually offered access to
- 16 the right-of-way through their property as one of their
- 17 comments. And another landowner supported the plan to
- 18 replace the existing poles and wires.
- 19 Generally the support for the preferred route
- 20 was to move it away from where they have actually
- 21 encroached upon our existing alignment, and it would
- 22 move the line further away from their residences.
- 23 O. And are these the same open houses and feedback
- 24 that Ms. Canales talked about in her testimony?
- 25 A. (BY MR. BECK) Yes, they are. Kind of the

- 1 intent was that the June 21st meeting would probably
- 2 meet more of the needs of the residents in the Sahuarita
- 3 area, and the June 22nd would be more targeted to the
- 4 Nogales interconnection project, but both portions were
- 5 part of the presentations.
- 6 Q. And now I think we are going to transition where
- 7 you were going before on the screens to your left, is
- 8 Exhibit UNS-10.2.
- 9 A. (BY MR. BECK) Yes. So to give a little more
- 10 specific on what the issues were with the various
- 11 alignments, can we bring up the second slide on the
- 12 right-hand screen so we can have the map at the same
- 13 time. It would be the same slide presentation, but...
- 14 So the intent is on the map on the left-hand
- 15 screen right now, Slide 1, we identified places where we
- 16 did cross-sections of the alignments. So I know this
- 17 isn't the easiest to read, but this is cross-section 1.
- 18 So this is up near the Nogales Tap. It is on the
- 19 northern end of the alignment. You can see on the
- 20 left-hand side a little box there. It says
- 21 Alternative 1. So that's route Alternative No. 1, which
- 22 is the applicant's preferred route.
- 23 CHMN. CHENAL: Mr. Beck, could you use the laser
- 24 pointer. I think that will help us.
- MR. BECK: Absolutely, as long as I don't blind

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- 1 the court reporter.
- 2 So on the left side this is Alternate 1. On the
- 3 upper portion is an aerial view, showing what the
- 4 100-foot right-of-way would look like, and we would have
- 5 50 feet on either side of that. We would be centered in
- 6 on new construction.
- 7 Down below that is just showing a cross-section
- 8 view. You can see 50 feet on either side to the end of
- 9 right-of-way and the pole line down the center. We are
- 10 showing the circuit for this project to be on the
- 11 easterly side of those poles. Down the center of that
- 12 slide is Wilmot, the Wilmot Road alignment. In the
- 13 upper portion on the aerial view you can see what the
- 14 pavement looks like.
- We have got Alternative No. 3, which is the
- 16 existing alignment. And then here on the northern
- 17 portion, north of Andrada Road, our Alternative 2 is on
- 18 the eastern side of the existing alignment, the reason
- 19 being there was not room to construct the replacement
- 20 line in between the existing line and the road
- 21 right-of-way without encroaching on the edge of the
- 22 pavement. And you can see here it varies. I think
- 23 that's four feet at the worst case on the north end.
- Go to the next slide.
- 25 So --

- 1 CHMN. CHENAL: Excuse me, Mr. Beck. Let me just
- 2 ask a question.
- The elephant in the room is Alternative No. 1,
- 4 the objection of the State Land Department through which
- 5 you must have, I assume, the permission to use the
- 6 right-of-way through State Land Department land. Maybe
- 7 I am assuming something I shouldn't. But if -- I mean,
- 8 how viable is Alternative No. 1 if the State Land
- 9 Department is saying it is not going to happen.
- 10 MR. BECK: Our position is that we are not going
- 11 to propose Alternate 1 as our preferred route going
- 12 forward. And I hadn't got there yet, but it is a valid
- 13 point.
- 14 CHMN. CHENAL: I will let you get there.
- 15 MR. BECK: I am still going to lay out why
- 16 Alternate 1 is our preferred route, but --
- 17 CHMN. CHENAL: And then take it away.
- 18 MR. BECK: Basically, yes.
- 19 CHMN. CHENAL: Okay.
- 20 MR. BECK: So you can see here north of Andrada
- 21 Road we are getting back to where we have some room
- 22 between pavement, the road alignment, and the existing
- 23 line. So you will see that we stay on the east side of
- 24 our existing line with Alternate 2 up to Andrada Road,
- 25 which is right there on the slide. It is roughly

- 1 halfway down the segment that's of concern to State
- 2 Land.
- We are getting enough room that we can actually
- 4 move back to the other side and be between the existing
- 5 and the pavement, future pavement, and be okay with
- 6 that. And that takes us away or gets a little bit
- 7 further away from the properties developed to the east.
- 8 So that's why we are proposing to cross over Andrada.
- 9 Go to the next slide.
- 10 So this is just south of Andrada Road again,
- 11 Alternate 1 on the left, we don't need to spend much
- 12 time on that one; the Wilmot Road alignment. And now we
- 13 have got more room to actually put Alternate 2 between
- 14 Wilmot Road and our existing line. And so that would be
- 15 our intent there. We are maintaining a 25-foot
- 16 clearance between the conductors on each structure to
- 17 allow for construction.
- 18 If you go to the next slide, now, this is as we
- 19 get down on this diagonal portion across the Santa Rita
- 20 experimental range. Again, we are maintaining clearance
- 21 for construction, we will offset from the existing line,
- 22 and then ultimately offset -- redo the right-of-way
- 23 agreement with State Land and others to reflect the
- 24 100 foot centered on the new alignment.
- 25 And I think we have heard from State Land that

- 1 they don't have large objections to that. They will
- 2 work with us on adjusting the rights-of-way as long as
- 3 we are on the existing alignment.
- 4 Next slide.
- 5 This is just southwest of the Santa Rita
- 6 experimental range, so it is right down in this
- 7 vicinity. Again, Alternate 1 and Alternate 2 basically
- 8 become one and the same. And we are maintaining a
- 9 25-foot clearance, no real issues there.
- 10 One more slide. As we get down to Mount Hopkins
- 11 Road, there is a 46kV line that is already on the west
- 12 side of our existing line. And so right at Mount
- 13 Hopkins we are proposing crossing back over the existing
- 14 alignment and being on the east side of that alignment
- 15 down to Kantor substation for that distance. That's to
- 16 avoid the 46kV line, give us sufficient clearance for
- 17 construction purposes, and ultimately we will be
- 18 removing the existing lines so there will be no conflict
- 19 long term with that.
- 20 BY MR. GUY:
- 21 Q. I think the next slide we are in the process of
- 22 pulling up is your summary slide, which you may or may
- 23 not want to cover, but that's the next one that we will
- 24 get up there.
- 25 A. (BY MR. BECK) Okay. So in summary, these are

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- 1 the advantages and the reasons that we identified our
- 2 Route 1 as our preferred route. From a safety and
- 3 reliability perspective, it took it away from the
- 4 existing line for construction. Road widening in Pima
- 5 County limits our ability to reconstruct the line west
- 6 with the concerns, which is the point I was making with
- 7 the cross-sections. Development east of Wilmot Road and
- 8 south of Sahuarita will cause more encroachment if we
- 9 relocate the line farther to the east than the existing
- 10 line.
- We anticipate that in the future Pima County
- 12 will widen Wilmot Road further to the south in the
- 13 future. And when we do the Google flyover, you will see
- 14 a little bit more of the encroachment and probably get a
- 15 better feel for these issues.
- 16 We also see continued development in this area.
- 17 To a large degree the development, at least on the north
- 18 end, is to the east of Wilmot. As we have heard State
- 19 Land, they anticipate future development on the west
- 20 side, which would have its own encroachment issues.
- 21 So the summary is, yes, our preferred route for
- 22 all of these reasons was Alternative Route 1. And there
- 23 is also the cost issue, that it will cost, we are
- 24 estimating at this point, about \$2 million more to go to
- 25 the east, stay on the existing side of Wilmot Road on

- 1 that north portion. But after discussions with State
- 2 Land and their position that they will not give us a
- 3 right-of-way, it kind of takes Alternate 1 off the
- 4 table, and we are perfectly willing and happy to build
- 5 Alternative 2 and use that as the alignment.
- 6 Alternative 2 from the diagonal north, they are one and
- 7 the same to the south, so it really doesn't matter. But
- 8 to the north portion where State Land has raised their
- 9 concerns, we are fully prepared to do that.
- 10 One of the issues we did run into with State
- 11 Land was that when we made application for our
- 12 right-of-way, State Land basically did not act on that
- 13 application and they held it until such time as we filed
- 14 our application for the CEC, which just delayed
- 15 getting -- having the discussion with State Land because
- 16 they really weren't willing to talk to us until they
- 17 were looking at the application.
- 18 So that's why we got in front of the Committee
- 19 with an application that shows a preferred route that is
- 20 not supported by State Land. So we need to work in the
- 21 future on the timing and how we can work through that
- 22 with State Land. But I think we have reached a point
- 23 where it is workable in this case.
- 24 CHMN. CHENAL: Very good.
- 25 BY MR. GUY:

- 1 Q. And Mr. Beck, I think you said this, but even
- 2 with Alternative 1 off the table, 2 and 3 are both
- 3 constructible, they are able to be constructed, safely
- 4 constructed, they would serve the purpose and need
- 5 intended for the project, and there are just slight cost
- 6 differences?
- 7 A. (BY MR. BECK) Alternative 2 is -- either one
- 8 can be built. Alternative 2 is slightly more costly
- 9 than Alternative 1. Alternative 3 will be considerably
- 10 more costly just because it would be exactly adjacent to
- 11 an energized line, which would cause a lot of outage
- 12 issues with our system, and/or we would have to build
- 13 temporary reroutes of the line.
- 14 And State Land has indicated, you know, they are
- 15 open to a temporary use of west of Wilmot for that type
- 16 of construction. But to some degree it effectively
- 17 doubles the cost of the project by doing that, not
- 18 quite, but it gets quite a bit higher. But
- 19 Alternative 2 is definitely workable. And we can do
- 20 either 2 or 3. There just is a big cost to Alternate 3.
- 21 CHMN. CHENAL: Member Woodall.
- 22 MEMBER WOODALL: Mr. Jacobs, is it possible that
- 23 your witness could explain the timing issue here?
- 24 Because my experience in the past has been that
- 25 arrangements with State Land have been worked out far in

- 1 advance of the filing of the application. So it will be
- 2 helpful for me to understand, if there is a change in
- 3 policy, if you could have your witness address that.
- 4 MR. JACOBS: Okay. I will do that.
- 5 MEMBER WOODALL: Thank you very much, sir.
- 6 BY MR. GUY:
- 7 O. Mr. Beck, the slide that's on the screen now,
- 8 20, you have touched on the cost comparison. Is this
- 9 the slide that you made changes to at the beginning of
- 10 your testimony?
- 11 A. (BY MR. BECK) Correct. Alternate Route 2, that
- 12 should be approximately 30.8 million versus 28.8, so
- 13 approximately 2 million more.
- 14 MR. GUY: Chairman, we are just, for timing, we
- 15 are about halfway through Mr. Beck's testimony, and we
- 16 are about to transition into a new subject. So we can
- 17 continue going or --
- 18 CHMN. CHENAL: No, I appreciate that. I think
- 19 we are at a good point to call it for the evening and
- 20 resume tomorrow.
- 21 Let's see. So we will have the tour tomorrow.
- 22 Business casual clothing, if the attorneys have such a
- 23 thing. I know it is difficult to break bad habits. Oh,
- 24 let's gather here in the room just so that we don't lose
- 25 people, and then we will put something short on the

- 1 record.
- 2 Just to remind people, if they haven't done one
- 3 of these tours, we keep questioning to a minimum because
- 4 it is very difficult for the court reporter, because we
- 5 do take testimony in the field. So we try to limit our
- 6 questions to just the most basic, what we are looking
- 7 at, why it is important to look at it from the point of
- 8 view of the application. But hold the substantive
- 9 questions, and when we come back we will allow you to
- 10 ask whatever questions you want of that.
- We have our hearing tonight, or public comment
- 12 session, at 6:00.
- 13 Is there anything else we should discuss before
- 14 we adjourn for the evening?
- 15 MEMBER HAENICHEN: Mr. Chairman, I am just
- 16 concerned about the security of these thousands of
- 17 dollars worth of iPads overnight. What is going to
- 18 happen here?
- 19 CHMN. CHENAL: Yes, very good.
- MR. GUY: The room is locked and the applicants
- 21 have a key to it. So we ensure it is locked.
- MEMBER HAENICHEN: Okay. We are going to have
- 23 no responsibilities for that?
- MR. GUY: That's correct. You may leave the
- 25 iPad and other supplies in the room.

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1
             CHMN. CHENAL: I heard the applicants' attorney
2
    just avow that the risk of loss is on them.
3
             MEMBER HAENICHEN: Unless it is only mine that
4
    is missing.
5
             CHMN. CHENAL: Good. Okay. Let's adjourn for
6
    the evening. Thanks everyone. I appreciate everybody
    going further. I think we are on schedule.
7
8
             We will resume tomorrow at 9:00 a.m.
9
             (The hearing recessed from 5:34 p.m. to
10
    6:09 p.m.)
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- 1 (The evening public comment session commenced
- 2 with Committee members present and the Applicants.)
- 3 (TIME NOTED: 6:09 p.m.)

4

- 5 CHMN. CHENAL: Good evening, everyone. If I
- 6 could ask everyone to kind of take your seat and we will
- 7 start with the evening hearing.
- 8 This is the time set for the hearing where we
- 9 will take public comment on the application, the Nogales
- 10 project interconnect project.
- Is there anyone here who would like to speak for
- 12 public comment? It seems like there is a young woman
- 13 who wants to come up and speak.
- 14 MS. CAMPANA: To this mike?
- 15 CHMN. CHENAL: Yes, that's fine, ma'am. Come up
- 16 and give your name. And we are interested in what you
- 17 have to say.
- 18 MS. CAMPANA: Good evening. My name is Kathy
- 19 Campana. I am sorry. I have a cold.
- 20 CHMN. CHENAL: That's fine.
- 21 MS. CAMPANA: And mostly my concern is that the
- 22 current ratepayers should not fund this upgrade because
- 23 this is not really going to benefit us. We had an
- 24 upgrade a couple of years ago when they put in the
- 25 monopoles. And that should be sufficient for our area.

- l I think that UniSource or TEP should go ahead and fund
- 2 this out of their own reserves, and they will collect
- 3 the money then from Mexico from what they are selling.
- 4 But I don't think it should be on the backs of the
- 5 ratepayers.
- 6 CHMN. CHENAL: Okay. Thank you, Mrs. Campana.
- 7 You know, we won't, we can't really get into an extended
- 8 conversation about the topic, but I can assure you that
- 9 will be something that we will be asking questions of
- 10 the applicant and their witnesses. So thank you for
- 11 that.
- 12 Is there anyone else?
- 13 Please state your name, sir.
- 14 MR. HECHT: My name is Kevin Hecht. We spoke on
- 15 the phone.
- 16 CHMN. CHENAL: Yes. Yes, sir.
- 17 MR. HECHT: At the pre -- if you can excuse my
- 18 attire.
- 19 CHMN. CHENAL: Yes, no problem.
- 20 MR. HECHT: I just want to make sure everything
- 21 was included in the EA portion, which I believe it was,
- 22 with the -- from the DOE, with all the items I addressed
- 23 on the telephone. I was assured by UniSource and the
- 24 other vendor it was. But that includes where we cross
- 25 the border and along the Customs and Border Patrol

- 1 property.
- 2 So, as far as I know, it is all included. I
- 3 just wanted to show up and make sure that that statement
- 4 was still there from the initial meeting. And I did
- 5 receive copies of documents. So from what I know, it is
- 6 still there.
- 7 CHMN. CHENAL: Okay. Mr. Hecht, yeah, I
- 8 remember you appeared. And I remember we had
- 9 conversations about what you would like to see. And I
- 10 remember there were discussions where, you know, the
- 11 applicant said that they would accommodate those
- 12 requests. What I don't remember or can't say is what
- 13 specifically those were.
- I think, you know, it would behoove you to make
- 15 sure before this hearing is concluded that those items
- 16 are covered. Now, I remember certainly that those were
- 17 items that, you know, we did talk about at the hearing.
- 18 I mean you didn't intervene in the case, but I think, if
- 19 you would, confer and make sure and come back and just,
- 20 as public comment, just tell us that you are satisfied
- 21 that the conditions are met. Or maybe Mr. Beck can
- 22 confirm that.
- MR. HECHT: He talked to me on the phone since
- 24 then. So I will let him go ahead.
- MR. BECK: Mr. Chairman, just for the record,

- 1 the issues that were raised were raised in a letter from
- 2 the border patrol to DOE. We have a copy. We have
- 3 addressed each of those. We sent comments back to DOE
- 4 to include in their EA process. And we will touch on
- 5 them in our testimony here in the -- within the case.
- 6 CHMN. CHENAL: Okay. So you will touch on them
- 7 based on the matters that were raised.
- 8 Mr. Hecht, you still need to confirm that you
- 9 are satisfied that the manner in which they will be
- 10 addressed are satisfactory to you. Or I would suggest
- 11 you come back and, you know, address as public
- 12 comment --
- 13 MR. HECHT: We went itemized through them. So
- 14 there are the two issues. There is the issue of the
- 15 border crossing and there is the issue along the
- 16 property line. So we have two different locations.
- 17 The Department of Energy governs the
- 18 Presidential Permit and the crossing of the border. So
- 19 they are going to handle height of poles and distance
- 20 from fence and all that wonderful stuff over there.
- 21 At the office I have been dealing with them
- 22 directly on grounding, dissipation of lightening strikes
- 23 and all that, items that come into play. So we are
- 24 addressing those item by item as they come up. So we
- 25 had some studies looked at with some veterinarians on

- 1 the effects with the horses being that close to the
- 2 power lines. And we didn't find any significant impacts
- 3 just based on the distances.
- 4 But we did have concerns with the helicopter
- 5 approach with the towers being put in play with that
- 6 because we do have a helicopter landing pad, and the
- 7 heights of the towers, and also the distance from some
- 8 of our radio towers. We didn't have any frequency
- 9 interference. We disclosed that and found out we didn't
- 10 have any issues with that.
- One of the issues we did have concerns with,
- 12 once it is turned on, to be able to have them check with
- 13 us and make sure we aren't having issues, because there
- 14 might be unknowns or unforeseens that we don't know
- 15 about.
- 16 CHMN. CHENAL: Okay. Again, I just want to be
- 17 crystal clear here. You seem to have, you on behalf of
- 18 Customs and Border Patrol, have certain specific items
- 19 in mind that you would like to see included and dealt
- 20 with in this process. And what I am saying is, is we
- 21 are not as familiar and fluent with those concerns as
- 22 you are. And I grant you we did have a -- we discussed
- 23 it in not a great amount of detail at a prefiling
- 24 conference, but I just don't want to, I don't want to
- 25 leave you with the impression that, because you raised a

- 1 few issues in a prefiling conference, that this
- 2 Committee is going to make sure that's all taken care
- 3 of.
- 4 MR. HECHT: Understood.
- 5 CHMN. CHENAL: I mean we are receptive -- just a
- 6 moment, Member Woodall. We are receptive to the
- 7 concerns you have, but I just don't want -- you need to
- 8 kind of help quide us.
- 9 MR. HECHT: Understood.
- 10 CHMN. CHENAL: Normally you do that by
- 11 intervention. But we can make some allowance if you
- 12 address them as public comment.
- I think the burden should be on you to make sure
- 14 these items are covered, not us. I just want to make
- 15 sure. I know the applicant will work with you I know
- 16 after the hearing is over, you know, have you come back
- 17 and say, well, this one item --
- 18 (Cell phone rings.)
- 19 MR. HECHT: Excuse me. I am going to shut it
- 20 up.
- 21 CHMN. CHENAL: -- this one item wasn't covered
- 22 and I thought it was going to be covered. And I am
- 23 saying that, I am going to say back to you, remember
- 24 when we spoke at the public hearing, I said that needs
- 25 to be on you.

- 1 MR. HECHT: Yes. I know it is included in the
- 2 EA dockets through the Department of Energy and letters
- 3 have gone back and forth. It was all included in the EA
- 4 document by Department of Energy and was submitted to
- 5 them. So they included everything on our behalf. So
- 6 that's where it was submitted through the process.
- 7 MEMBER WOODALL: So what you are telling us is
- 8 it is in the record. Is that correct, Mr. Guy and
- 9 Mr. Beck?
- 10 MR. BECK: Member Woodall.
- 11 MEMBER WOODALL: If it is in EA?
- MR. BECK: I think what we would probably do, we
- 13 would make sure that we file the letter that was sent to
- 14 DOE. We will address each of those questions. Prior to
- 15 that we will share it with Mr. Hecht just to take a look
- 16 at it and be sure it covers all of his issues. We have
- 17 had extensive conversations, shared some e-mails. But
- 18 we will just put it all in one place and make sure and
- 19 satisfy --
- 20 MEMBER WOODALL: And then it will be in the
- 21 record, and -- then it will be in the record, and then
- 22 what you can do, sir, if you want to, you can file
- 23 something with Docket Control and say you are concerned
- 24 about these issues. And Mr. Beck will have put
- 25 something in the record on them. And you can say: And

- 1 I would hope, respectfully request that you would
- 2 condition -- because the Commission has to approve what
- 3 we do -- that you would condition issuance of this CEC
- 4 upon doing the following five things.
- 5 And it won't be outside of the evidence,
- 6 evidentiary record, because Mr. Beck is going to get it
- 7 in, and it is referenced, some of your comments are
- 8 referenced in the EA. But it wouldn't hurt you to
- 9 follow up with a letter to the Commission, because they
- 10 have to approve what we do. And then you could say,
- 11 okay, I understand this was talked about and that was
- 12 talked about, here are my letters, and I am hopeful that
- 13 you will not issue a CEC unless A, B, C, D, E, F, G.
- 14 MR. HECHT: Okay. Understood.
- 15 CHMN. CHENAL: Well, to be clear, we issue the
- 16 CEC.
- 17 MEMBER WOODALL: Well, yes, excuse me.
- 18 CHMN. CHENAL: Right. So when I say to make
- 19 sure that these items are taken care of in this
- 20 proceeding, I should have been more clear. It is so
- 21 that we have conditions that make sure those items are
- 22 covered. And I don't think the applicant will have a
- 23 problem with that. But we just have to know what these
- 24 are to make sure we have the proper conditions.
- 25 MR. HECHT: Okay. Understood.

- 1 CHMN. CHENAL: And then the Corporation
- 2 Commission, yeah, will approve it or modify it as they
- 3 deem fit.
- 4 MEMBER WOODALL: I personally have confidence
- 5 that Mr. Beck is going to be thorough and detailed and
- 6 accurately reflect your concerns.
- 7 MR. HECHT: I don't doubt that for a minute
- 8 after discussing it with him.
- 9 That's all I have. Thank you.
- 10 CHMN. CHENAL: Any, is there anyone else that
- 11 has any comments for the public comment session?
- 12 (No response.)
- 13 CHMN. CHENAL: Okay. Then we will adjourn the
- 14 public comment session, and we will resume here tomorrow
- 15 morning at 9:00 a.m.
- 16 Is there anything else we should discuss before
- 17 we adjourn for the evening?
- 18 (No response.)
- 19 CHMN. CHENAL: All right. Business casual
- 20 tomorrow. Thank you.
- 21 (An off-the-record discussion ensued.)
- 22 CHMN. CHENAL: Can we stay back on the record
- 23 just a moment, folks. We will have --
- Is it 1:00 checkout?
- 25 So Mr. Guy has confirmed with the hotel we can

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1
    have a 1:00 p.m. checkout tomorrow. So, you know,
2
    either before lunch or during the lunch hour we can
3
    bring our stuff down here or in our cars and then we
4
    will have that extended.
5
             MR. GUY: And if it is inconvenient, we will
    make arrangements to have an even later checkout, but
6
7
    that's what the hotel has approved, 1:00 without having
8
    to pay --
9
             CHMN. CHENAL: All right. Thanks, everybody.
10
             (The hearing recessed at 6:19 p.m.)
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3	BE IT KNOWN that the foregoing proceedings were taken before me; that the foregoing pages are a full, true, and accurate record of the proceedings all done to the best of my skill and ability; that the proceedings
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5	were taken down by me in shorthand and thereafter reduced to print under my direction.
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7	the parties hereto nor am I in any way interested in the outcome hereof.
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9	I CERTIFY that I have complied with the ethical obligations set forth in ACJA 7-206(F)(3) and
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11	
12	
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